

PORMPURA AW



ABORIGINAL
SHIRE COUNCIL

2024–25 ANNUAL REPORT



Annual Report Adopted by Council as per Resolution # 2025/139

ACKNOWLEDGEMENT OF COUNTRY

Pormpuraaw Aboriginal Shire Council acknowledges the Traditional Owners of the land. We pay respects to Elders past, present, emerging and to all members of the Community. We recognise their continuing connection to both land and sea and the strength of a cultural heritage and belief system that spans past, present, and future generations.



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MESSAGE FROM THE MAYOR



Ralph Kendal Jnr
Mayor

This is my second Annual Report and second full year this elected term

In January we farewelled our Chief Executive Officer Edward Natera after 16 years of service. We wished him well on his retirement.

We then welcomed Janelle Menzies to the Chief Executive Officers chair who has brought a different perspective to our boardroom and we look forward to completing many projects together.

We completed 10 social housing and 4 staff houses. Our new four-wheel drive bus and garbage compactor, and water truck arrived. We also completed some upgrades to the community hall and camping amenities.

The annual fishing competition was a great success with a new tinnie and outboard motor as the lucky door prize.

The new financial year will bring a long-awaited pay increase for our local staff to ensure that they are paid above the award and all employees entitled to 5 weeks annual leave.

I would like to thank our finance team for another unqualified audit without any issues raised.

The new financial year we will see the commencement of the construction of a new Council Building, HACC centre, arts precinct, sports and recreation master plan and the airstrip upgrade. We will also ensure that our assets are adequately maintained to ensure we meet our sustainability ratios.

I look forward to another productive year in 2025/26 and the reintroduction of our annual Rodeo.



STATEMENT FROM THE CHIEF EXECUTIVE OFFICER



Janelle Menzies
Chief Executive Office

Firstly, I would like to thank Edward Natera, who was in this position for 17 years and acknowledge his dedication and commitment during this time.

This is my first annual report as the Chief Executive Officer, I started at the end of January 2025

In March 2008, I was appointed the Financial Controller for Pormpuraaw Aboriginal Shire Council while I was working at the Department of Local Government after the Council received an “unable to form an opinion” result (very bad).

At that time, they had not had an unqualified result (good) for more than ten years.

As a result, they had to repay unspent grant funds for CDEP projects, but they did not have that money in the bank.

I worked with the funding body to identify and reallocate incorrectly coded expenses to reduce the amount, making it more affordable and protecting the Council from bankruptcy.

I finished my appointment with the Council in June 2009.

In May 2010 I came back to Council as the Finance Manager.

I was based in Cairns but visited Pormpuraaw for one week a month initially working from home, before the Cairns Office was established.

In 2013 I became the Operations Manager until the end of 2014, when I took up my first CEO role at Yarrabah Aboriginal Shire Council.

I returned again for six months at the end of the 2019 as the Deputy CEO.

In my first newsletter after only being here 3 days I was keen to improve the Council’s transparency, which is a Council Value.

Transparency started with our monthly newsletter and the full Council Meeting Agenda being available on the Council website.

I also wanted to “get stuff done”. During the balance of the 2024-25 financial year, we concentrated on finalising grants from the department of Local Government including Works 4 Qld 2019 to 2014; Local Government Grants and Subsidy and; Indigenous Critical Infrastructure Program which were all still outstanding. The programs had Council finishing and 4 staff houses as well as outstanding sewerage works.

Ten social houses were also finalised which were funded by the Department of Housing and Public Works.

We also finalised the Local Road and Critical Infrastructure Program from the federal Department of infrastructure.

I have reported on the implementation of the Corporate Plan and Operational Plan later in this report.

We developed our 2025-26 Budget at the June 2025 Council Meeting, ensuring that we reinvest our depreciation expense on asset renewals.

A big well done from Tracey Graham and the finance team who finalised our audit on time and without any matters arising again.

PORMPURA AW HISTORY

Pormpuraaw is on the west coast of Cape York about 500 kilometres from the tip of Australia, just south of the Edward River. It is the home of the Thaayore, Wik, Bakaanh and Yir Yoront People.

Pormpuraaw (formerly Edward River) was established as an Anglican Mission in 1938. The Anglicans had established Kowanyama in 1905 but realised that there were conflicts arising as a result of bringing many tribes together from such a large area. The Anglican Missionaries then sought to establish a number of smaller missions in the area. The first mission was located at the present Pormpuraaw site and took hold.

Like all Cape missions, government rationed subsidies for Aboriginal people at Pormpuraaw was about one third of what was required to exist, so most of the men and boys were sent out to work on the cattle stations in the region. This enabled them to stay close to their traditional

country. At the same time the Anglicans removed women and children from the cattle stations in the Gulf of Carpentaria. Dormitories were established to contain the women and children and provide schooling. Erratic rationing meant that most people were still required to hunt and collect food from the surrounding bush which helped maintain cultural connection with the land. The reliance on bush food was especially critical during the war periods when rationing of fuel prevented the mission boat from going to Normanton for supplies.

In 1986, the Pormpuraaw Aboriginal Community Council gained title to the area by way of a Deed of Grant in Trust (DOGIT). This enabled the Council to have full local government authority over the trust area of 466,198 hectares.

In 2004, Pormpuraaw Aboriginal Community Council became a Shire Council incorporated under the Local Government (Community Government Areas) Act 2004.



PORMPURAAW TOWNSHIP

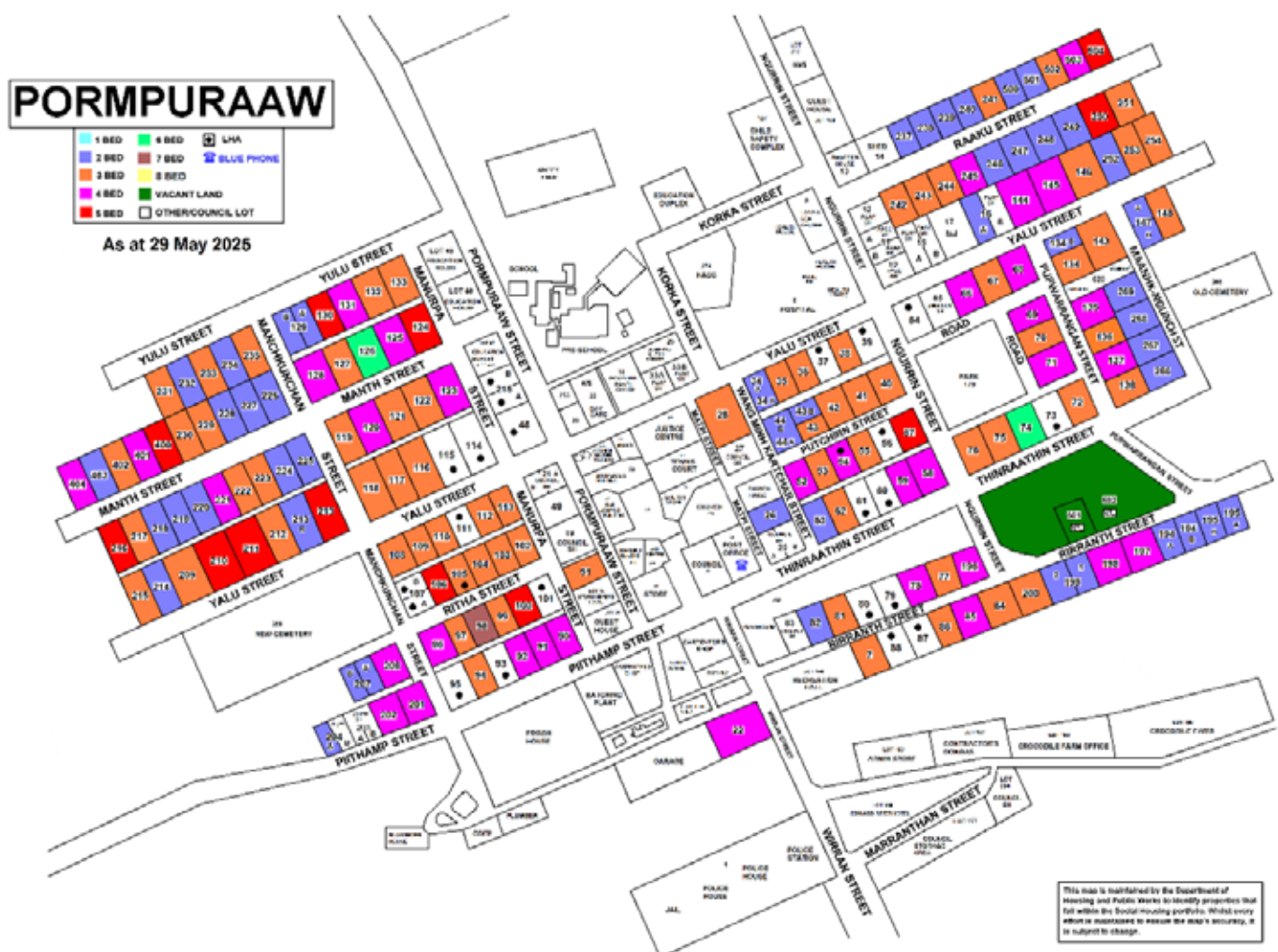
Pormpuraaw Township consists of two neighbourhoods known locally as Mungkan side and Thaayore side.

They are united by schools, hall, recreational spaces, shops, art centre and community services administrative buildings.

The neighbourhoods originated at the time of mission settlement and reflect traditional linguistic and territorial affiliations. The majority of residents on the Mungkan side originate from along or north of the Edward River. The Thaayore side accommodate speakers of Thaayore,

Yir Yoront and other dialects that lie along or south of the Edward River.

The neighbourhoods of Pormpuraaw broadly reproduce the geographic distribution of clan estates. The entirety of the Pormpuraaw DOGIT boundary encompassing 466,198 hectares and the two neighbourhoods is divided by the Edward River which broadly divides the Wik speaking clans from those to the south.





Town Map



- 1 School
- 2 Outside School Hours Care
- 3 Day Care
- 4 Pormpur Paanthu Aboriginal Corporation
- 5 Healing Centre
- 6 Justice Centre
- 7 Boomerang Building - Department of Housing, Library, Bakery and Centrelink
- 8 Art Centre
- 9 CEQ Store

- 10 Council
- 11 Post Office
- 12 Church
- 13 Anglican Store
- 14 Splash Park
- 15 HACC
- 16 Hospital
- 17 Land & Sea Guest House
- 18 Child Safety Complex
- 19 ILF Cottages
- 20 Women Shelter

- 21 Eddie-Davey Guest House
- 22 Fuel
- 23 Parks and Gardens Shed
- 24 Training Centre
- 25 Carpenter's Shop
- 26 Gas Shed
- 27 Plumbers Shed
- 28 Workshop
- 29 Sports & Recreational Hall
- 30 Admin Store
- 31 Police Station

- 32 Pormpuraaw United Brothers Sports Club
- 33 Paul Gordon Camp
- 34 Crocodile Farm
- 35 Park
- 36 Old Cemetery
- 37 New Cemetery
- 38 Old Slaughter House
- 39 Rangers Shed

OUR COUNCILLORS



MAYOR

RALPH KENDALL JNR

Previously elected in 2016 and re-elected in 2024, Ralph Kendall Jnr holds the position of Mayor of Pormpuraaw Aboriginal Shire Council. Mayor Ralph will assist, partake and have oversight on all portfolios and is part of any standing committees



DEPUTY MAYOR

TIM KOO-AGA

Elected in 2016, 2020 and again in 2024, Tim Koo-Aga is responsible for the portfolios of: Education (Shared with all elected members), Arts & Culture, Elders, Enterprise and Health.



COUNCILLOR

ROMENA EDWARDS

Elected in 2024, Romena Edwards is responsible for the portfolios of: Education (Shared with all elected members), Training & Employment, Sports & Recreation, Youth and Women's Issues (Shared with Cr Lucy Foote).



COUNCILLOR

KEITH BARNEY

Elected in 2016 and again in 2024, Keith Barney is responsible for the portfolios of: Education (Shared with all elected members), Essential Services, Men's Group, Planning & Infrastructure and Roads & Transport.



COUNCILLOR

LUCY FOOTE

Elected in 2024, Lucy Foote is responsible for the portfolios of: Education (Shared with all elected members), Housing, Land & Sea and Women's Issues (Shared with Cr Romena Edwards).

REGIONAL DEMOGRAPHICS



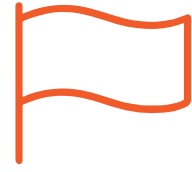
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POPULATION



34

MEDIAN AGE



78.4%

FIRST NATIONS



68.6%

LANGUAGES OTHER
THAN ENGLISH
SPOKEN AT HOME



43.8%

UNEMPLOYED



\$120

AVERAGE WEEKLY
RENT

Data from Australian Bureau of Statistics
<https://dbr.abs.gov.au/region.html?lga&rgn=36070>
<https://www.abs.gov.au/census/find-census-data/quickstats/2021/LGA36070>

VISION & MISSION

OUR VISION

The future we envision

A strong, engaged community
creating a dynamic future.

OUR MISSION

Why we are here

To meet the needs and
aspirations of community
members by delivering strong
leadership together with
strategic planning to construct
new infrastructure that will
deliver new and improved
services and facilities.

OUR GUIDING PRINCIPALS

A STRONG COMMUNITY

The Council will strengthen the capacity and resilience of the Pormpuraaw Community through partnerships with the Community, business, government and non-government sector groups in pursuing positive social, economic and environmental outcomes.

EXCELLENCE

Council and staff will strive for innovation, continuous improvement and long-term success in management and leadership practice, strategic planning and the performance of Council systems.

ACCOUNTABILITY

Council is accountable to the Community and will conduct its affairs openly with integrity in consultation with Community, at the same time reflecting the highest level of democratic governance and public administration.

FAIRNESS AND EQUITY

Council recognises and values the needs of different sectors and groups within its community and works in partnership with its valued volunteers, community-based agencies, and State and Commonwealth departments to ensure needs are addressed in a planned and timely manner.

WELCOMING IDEAS

Council will actively encourage and seek the exchange of ideas and knowledge in finding creative solutions.

INVESTING IN THE FUTURE

Council will take a long-term view as a responsible steward of community assets and finances.

OUR STAFF VALUES

COMMITMENT

We are committed to supporting and respecting one another by listening, communicating openly, taking responsibility, caring for each other's gear, and working together with dedication—staff and Council alike—to create a safe, collaborative, and accountable workplace.

RESPECT

We show respect by valuing our workmates, other staff, Council members, and the community—listening to opinions, caring for tools, equipment, and vehicles, and treating customers and the township with courtesy and pride.

COMMUNITY

We are committed to delivering services, resources, and entertainment that strengthen community pride and viability—created by the community, for the community.

FAMILY

We come to work as positive role models for our families, fostering a close-knit, supportive workplace that values a healthy balance between work and family life.

TEAMWORK

Teamwork means working together towards a shared goal, combining our individual skills, strengths, and efforts to achieve more than we ever could alone.

OBJECTIVES & STRATEGIES: FIVE KEY AREAS



ORGANISATION

Developing our capacity

Ensure integrity, transparency and efficiency in Council operations through effective governance, community engagement, comprehensive communication, risk management, asset management, financial planning and up to date policies and processes.



COMMUNITY

The way we want to live together

To build a resilient and healthy community with the right services and facilities to make sure everyone can join in, feel safe and enjoy our culture.



BUILT ENVIRONMENT

Shaping our surroundings

Develop a resilient and healthy community with the right infrastructure to ensure safety, inclusivity, and the celebration of our culture while planning for future growth and development.



NATURAL ENVIRONMENT

It begins with each of us

Ensure the health and sustainability of the natural environment through effective natural resource management, community engagement, proactive conservation and carbon reduction initiatives.



ECONOMY

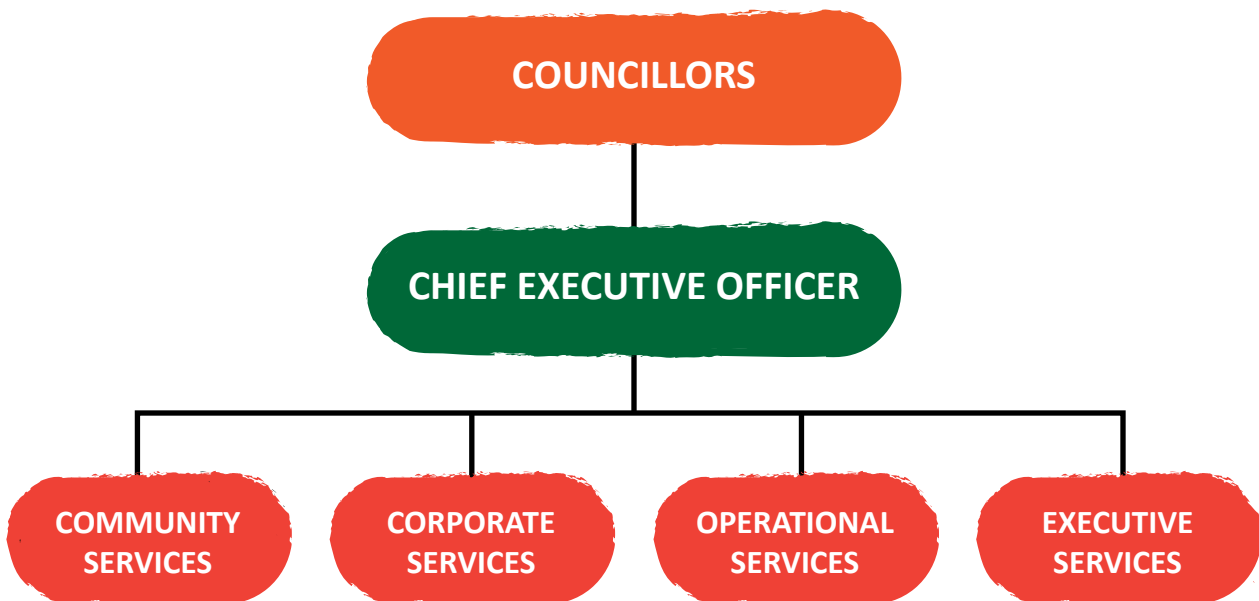
Creating our future

Foster economic growth and community development by enhancing education and training opportunities, improving infrastructure, ensuring reliable essential services, promoting tourism and community engagement initiatives.

CORPORATE STRUCTURE

ACCOUNTABILITY

All Council executive management staff take direction from and report to the Chief Executive Officer (CEO) of the Pormpuraaw Aboriginal Shire Council. The CEO is responsible for all operational management and co-ordination of Council workplaces including the on-going delivery of services to the Pormpuraaw community residents.



STAFF CODE OF CONDUCT

All Council staff are required to adhere to the Pormpuraaw Aboriginal Shire Council Code of Conduct, policies and confidentiality agreements. Councillors and staff must also avoid any inappropriate involvement in community activities, business and politics.



ACKNOWLEDGEMENT OF FUNDING BODIES

Pormpuraaw Aboriginal Shire Council extends its gratitude to the following funding bodies for their support of activities funded during the 2024-25 financial year.

We sincerely appreciate your continued support and commitment to our community's growth and development.

COMMONWEALTH

- Department of Infrastructure, Transport, Regional Development, Communications and the Arts
- Department of Health, Disability and Ageing
- Department of Climate Change, Energy, the Environment and Water
- Services Australia

STATE & OTHER BODIES

- Department of Local Government, Water and Volunteers
- Department of State Development, Infrastructure and Planning
- Queensland Reconstruction Authority
- Queensland Health
- Health and Wellbeing Queensland
- Department of Environment, Tourism, Science and Innovation
- Department of Transport and Main Roads
- Department of Agriculture, Fisheries and Forestry
- Department of Trade, Employment and Training
- State Library of Queensland
- Queensland Police Service
- Department of Justice
- Department of Housing and Public Works
- Department of Sport, Racing and Olympic and Paralympic Games
- Department of Women, Aboriginal and Torres Strait Islander Partnerships and Multiculturalism
- Local Government Association of Queensland
- Cape York Natural Resource Management

COMMUNITY SERVICES

AGED CARE SERVICES

Pormpuraaw Aboriginal Shire Council's Aged Care Centre primary focus is to deliver quality care and Consumer Directed Care Services that are culturally appropriate to our valued clients and services are being delivered by locally trained and employed staff.

Our Aged Care Centre is currently comprised of the following funding programs:

Home Care Packages

10 Clients

(7x Level 2 &
3 x Level 3)

Commonwealth Home Support Program

30 Clients

Queensland Community Support Scheme

2 Clients

Indigenous Employment Initiative Provisions for 18 Staff

The centre delivers a range of services to support approved venerable community members to remain in their own homes and be as independent for as long as possible, these supports include Meals, Carer support, Social Support (Group & Individual), Personal Care, Domestic Assistance, Day Respite, Garden Maintenance, Transport to assist with shopping, visiting, banking or medical appointments.

We deliver Breakfast, Lunch & Dessert for up to 30 clients daily.

Aged Care offers a range of stimulating activities to encourage client participation supporting wellness and reablement and ongoing access to continuing cultural activities on country, beach, rivers and at the centre as well as attending community events.

CENTRELINK

Services are provided to the public 5 days a week. Council is ever increasing employment opportunities for local community members who are offered full Centrelink training and support in this essential service role.

The Centrelink agent provides support and training to enable community members to access and to use the self-service facilities.

LIBRARY

Our Indigenous Knowledge Centre is "Proudly funded and supported by the Queensland Government and the State Library of Queensland." This allows Council to provide an educational space for all members of the community to enjoy. Pormpuraaw Library has a range of toys to support Children's imaginations, skills, and development.

Pormpuraaw Indigenous Knowledge Centre in conjunction with the School, Torres & Cape and Pormpur Paanthu delivers programs to:

First Five Forever Program for children zero to five. Providing strong literacy foundations and lifelong learning capabilities for children and connecting parents to resources.

The library operates 5 days per week Monday to Friday and provides complimentary access to computers and iPads for those who are Tech Savvy. A wide variety of books are available to borrow for young and old, for those studying and for those who read for pleasure.

The IKC coordinator is very proactive in providing stimulating education activities to children after school and school holidays. Activities include scientific thinking, art & crafts, storytelling about bush life, movie afternoons plus much more.

COMMUNITY HALL

Pormpuraaw has a designated Community Hall to provide support to the community for sport and recreational activities throughout Pormpuraaw. Pormpur Paanthu are utilising the hall for early intervention programs for youth. Some of the activities the hall is used for are:

- Sport & Recreational Activities for general community such as Futsal, Indoor Cricket
- Youth Development Programs/Activities
- After-school and Vacation Program Activities
- Community Events
- Community Youth Discos

JUSTICE GROUP

The Community Justice Group Program provides essential support and services within Pormpuraaw to victims and offenders within the criminal justice system. The Department of Justice & Attorney-General funds the program that develops strategies for dealing with justice related issues and to decrease Aboriginal & Torres Strait Islander peoples contact with the criminal justice system.

The CJG Program provides community members with the opportunity to work collaboratively with the courts, police, and staff from other government agencies to address criminal behaviour and provide support and assistance to victims of crime. CJG provide support to community with community engagement, mediation and peace keeping, JP services, assists with agency visits, prison visit via tele link, community service orders, referrals to supporting agencies. They can also provide assistance with Births Deaths and Marriages, Sper payments, ATSILs, QIFEVLs, Child Safety & Probation and Parole.



DISASTER MANAGEMENT

Local Disaster Management Group meetings are held periodically and at key times leading up to seasonal events. The Emergency Management Coordinator supports Pormpuraaw Aboriginal Shire Council with training, disaster management and on the ground support.

In December every year Pormpuraaw Operations completed a community clean-up in preparation of Cyclone / wet season,

As part of our preparations with support from "Get Ready QLD" goods have been purchased and placed at the admin store ready to go out in response to an emergency event are packs of first aid kits, torches, matches, butane cookers / gas bottle and dry bags for community if needed.

BAKERY

The slab was laid for the construction of a walk-in freezer/ cool room and dry storage which is now competed. Display cabinets and all the equipment a baker should need is in store and ready for set up and bake. Community is looking forwards to fresh bread, pies and cakes. Community have been asked to provide feedback of what delicious foods they would like to be sold in the bakery which received great feedback and lots of suggestions. As the EOFY comes to a close, we are in the process of interviewing and planning for the arrival of a Baker to come in and supply some delicious fresh baked goodies. All we need now is a name to claim the bakery as Pormpuraaw's own.



ALCOHOL MANAGEMENT PLAN

Pormpuraaw is an Alcohol Managed Area now with an approved carriage licence limited to 12 cans mid strength alcohol of 4% or less which can be purchased at the club as take-away or driven into Pormpuraaw (one carriage limit per car).

Pormpuraaw Post Office holds a Subsidiary Off Premises liquor licence to allow receipt of more than one approved carriage licence via Aust Post to maintain compliance.

The Club provides an area for community members to socialise and develop a responsible approach to the consumption of alcohol. Unfortunately, the purchase price for onsite drink and take-away is not competitive with the "Sly Grog" trade which in turn causes serious community disruption, increased crime / domestic violence, clinic call outs, poor work ethic and school attendance.

2024-2025 with the support of the Don't Buy Sly initiative PASC delivered and promoted activities / events to drive the message to community through events, engaging activities and programs. Some programs provided were:

- Indigenous Outreach Projects (IOP) see link of video made by Pormpuraaw community
<https://www.youtube.com/watch?v=r2qlpxiljtl&t=26s>
- Cowboys Try for 5 (in collaboration with the school)
- Cowboy Activators
- Weekly late afternoon sporting activities to encourage participation & engagement
- Youth Summit (Colour Run)
- Discos
- Croc's Footy support / team practice sessions / Home game competitions / team competition / finals with Southern Cape Cluster
- Community Family Fishing Competition
- Community Family Christmas celebrations
- Big Day Out (Sporting activities, evening entertainment, dinner and shirt promoting "Don't Buy Sly")
- Purchase and installation of an external Pool Table / Table Tennis table to provide a space where families and friends can meet, hold gatherings, use the provided BBQ, socialize with activities for the whole family, in a safe alcohol-free zone.



COMMUNITY EVENTS

Pormpuraaw Aboriginal Shire Council delivers community family focused events to bring everybody together providing a central meeting place for individuals and families that are not alcohol related, supporting celebrations of our culture, and encourages healthy recreational activities, improves social and emotional wellbeing of our community members, and helps improve the relationship between government, service providers and the community. Some of these events are supported by the Deadly Active Sport and Recreation Program, "Don't Buy Sly" initiative and Service Enhancement funding. Some of these events include the Annual Fishing Competition, Community Christmas event, Big Day Out, Community Disco's plus much more.



ENVIRONMENT

This division while still being part of the operations team and being overseen by the Executive Manager of operations is led by the Pormpuraaw Land and Sea Rangers.

The Ranger team are a local indigenous team, lead by the Head Ranger with 2 Rangers with a ranger team of 4 with casual ranger support. They are supported by our environmental health team and our animal control staff.

Council endeavours to protect both the natural and built environments in a way that does not compromise future generations and minimise our impact on non-renewable resources.

This year we have rolled out a Indigenous Protection Area (IPA) consultation program that will work with traditional owners

Activities delivered in our environment area during the 2024-25 financial year included natural environment protection, animal welfare, turtle monitoring and ghost nets with a main focus area as follows:

- **Community Partnership:** continued partnership with Council, Departments, NGO's and Stakeholders to maintain Infrastructure & Vegetation control at various Council Assets throughout Pormpuraaw.
- **Carbon Program:** With a late start due to ground moisture we still completed the planned burns on time. Training was given to senior ranger staff on data capture and burn strategies.
- **Junior Rangers:** Rangers have restarted this program in partnership with our local School including participating in the years 3 & 4 school camp.
- **Turtle Conservation:** Activities continue in this important eco area.
- **Outstation Re-development:** Council continues to assist the Outstations with revenue from the Carbon Project.
- **Animal Control:** Vet visits to community to assist with dog control and disease control.
- **Weed/Pest Management:** Parkinson & other Weeds maintenance are still in place to control infestation.



OPERATIONS

The Operations Division of Council covers the Built Environment and ensures that Council programs and projects are rolled out in a timely manner with a strong focus on timely delivery & budget control. The role Executive Manager of Operations position was filled in November 2024.

AIRPORT

The Edward River Airport plays a very important part in providing the Pormpuraaw community essential services. Council continues to ensure that the Edward River Airport meets all of CASA requirements. This not only includes the safety of people but also the safety of all aircraft that use the airstrip, including the RTP services provided by Skytrans & Hinterland. Council secured funding from the Aust Government to enhance Drainage when the Airport took a very damaging hit during the Cyclonic Wet Season in early Jan 2023 and was compromised. Emergent works were undertaken as a temporary fix, and a more permanent upgrade is earmarked. Planning and design phase for the airport upgrade were completed this year which will raise the level of the airstrip as well as improve weather resilience, and the tender was put to the market. The tender has been let, and work are to be completed in the 2025-26 financial year. In the interim a temporary airport will be constructed to the east of town on the old airstrip to allow for works to be carried out on the runway upgrade.

BUILDING REPAIRS & MAINTENANCE, UPGRADES AND NEW CONSTRUCTION

Council continues to build capacity in this division with the full-time employment of a Plumbing Supervisor & Building Supervisor and a team of 6. This assists Council in acting as fast as possible when R&M issues are brought to Councils attention.

The R&M division provides the community with a prompt and a professional service covering water, electrical and building requirements. The majority of requests / issues are brought to Council's attention through the Government organization QBuild. With well stocked material supplies Council and its partners are able to complete most tasks in a timely manner, ensuring the least inconvenience to the tenant / client.

Council also undertook 53 upgrades on social housing on behalf of QBuild as well as staff housing.

We also began work on our current Works for Queensland program including refurbishment of campground amenities and shelters.

Council constructed 10 community social houses as well as 2 x 2 bedroom staff duplexes.



MOBILE CONCRETE BATCHING PLANT

Council's mobile batching plant continues to assist with the many roadworks (including paving), repairs & maintenance along with new slabs for new housing constructions



PARKS & GARDENS

Council maintains two hectares of parklands and gardens throughout the township area of Pormpuraaw. Council maintains all parks in a safe condition for the enjoyment of the community.

The P & G team also manage Council owned Guest houses, Contractor camps & Community Hall.

The P & G team also undertakes for a set fee, yard mowing and yard cleaning, these projects can either come from the residence themselves and or by way of a Works Order from QBuild.

ROADS

Council maintains and upgrades roads and road-related projects through funded programs such as the Aboriginal and Torres Strait Islander (ATSI) Transport Infrastructure Development Scheme (TIDS) for stabilising and sealing the last 1.1 klm of Strathgordon Road inside the Council Deed of Grant in Trust Area (DOGIT) plus two floodway extensions, Disaster Funding Arrangements (DRFA) restoration of roads affected by weather events, Roads to Recovery funded by the Department of Infrastructure & Regional Development which continues the street paving in the Pormpuraaw Township.

ROADS & DRAINAGE MAINTENANCE

Council is responsible for the maintenance of approximately 15 kilometres of town roads and approximately 175 kilometres of urban and rural roads within the DOGIT area. At all times roads are maintained in a trafficable condition.

In addition to roads, Council conducts required drainage, and other civil construction works throughout the Pormpuraaw area which are required for various projects.

Currently, road works (upgrades and improvements) are being conducted on the Pormpuraaw to Kowanyama Road as well as on the Northern Arterial Road.

Council will work with neighbouring shires to ensure that there is good road access to Pormpuraaw for the community residents, for the most part of the year. Heavy wet seasons impact the road access and restoration works can only commence when it is safe and accessible to do so.

WORKSHOP

Our workshop maintains our fleet of Vehicle, Plant and Equipment to minimise downtime on operations. They also maintain our equipment to a standard that allows us to generate additional income via Wet & Dry hire of

CORPORATE SERVICES

The 2024-25 financial year has seen Council achieve yet another unmodified audit opinion, marking our thirteenth consecutive unmodified audit. This is a testament to our unwavering commitment to financial integrity and compliance.

Council has successfully met all sustainability measures, with the exception of the asset sustainability ratio. Our focus has primarily been on delivering capital-funded projects for new assets, with DRFA funding provided for road asset renewals following wet weather events. In the upcoming financial year, we will be developing a comprehensive asset management framework and strategy, along with renewed asset management plans. These initiatives will emphasise asset renewal and ensure that we invest our depreciation budget, at a minimum, into asset renewals.

Council has performed well throughout the 2024-25 financial year, finishing the year with a \$17.98 million net result. As of 30 June 2025, Council's assets totalled over \$273.1 million, including \$93.9 million in current assets and \$179.2 million in non-current assets. Our total liabilities amounted to \$26.1 million, with \$25.9 million in current liabilities and \$260 thousand in non-current liabilities. Council's financial sustainability remains robust, supported by strong cash reserves of \$89.5 million. These reserves will enable us to self-fund operational requirements for approximately 60 months, even in the face of potential global economic impacts on grant funding.

Looking ahead, we will be developing an investment strategy in the next financial year to ensure that our cash reserves are invested in areas that yield benefits and ongoing returns for the Pormpuraaw Community. The Corporate Services department has worked diligently to ensure compliance across all facets of Council operations. This achievement was highlighted in the 2024-25 Queensland Audit Office closing external audit report, which identified no significant or minor deficiencies or other matters.

Council is dedicated to sound financial practices, managing our financial affairs in accordance with the Local Government Act 2009 (Qld) and its associated regulations. We are committed to maintaining our capability to collect funds, pay employees and suppliers, and keep accurate accounting records. Our focus on long-term financial and asset management planning will bolster our ability to maintain service levels and manage associated costs effectively. Major priorities identified in our Corporate and Operational Plans will continue to guide our financial management strategies.

The Corporate Services Team ensures that all reporting and acquittals are completed in a timely manner. Council receives untied funding to support its overall operations, and we are continually exploring opportunities to enhance own source revenues to reduce our reliance on grants.

All statutory policies were reviewed throughout the year and adopted by Council. In the coming year there will be a focus to develop our risk management framework, invest in a new enterprise resource planning system, invest in IT tools, develop administrative procedures and workflows throughout the organisation.



Our Corporate Services team provides a wide range of services, including:

- Financial (Payables, Receivables, Payroll, Procurement, Grant Management, Inventory, Reporting, etc.)
- Human Resources
- Governance & Administration
- IT & Communication Services
- Audits
- Administration Store
- Accommodation Services
(Guesthouses & Contractors Camps)

Council's current workforce is as follows:

	Workforce Representation		Females		Males		Indigenous Representation	
Full Time*	44	59%	23	52%	21	48%	26	59%
Part Time	23	31%	12	52%	11	48%	23	100%
Casuals	8	10%	0	0%	8	100%	7	89%
Total	75	100%	35	47%	40	53%	56	75%

* Full Time workforce numbers include 2 apprentices and 1 trainee



Corporate Services continues to prioritise the recruitment of local positions in Pormpuraaw as part of our workforce stabilisation strategy. As of the end of June 2025, Council's workforce comprised a total of 75 employees, with 67 employees (89%) based in Pormpuraaw and 8 employees (11%) based in Cairns.

We acknowledge the challenges that come with recruitment, primarily due to the small pool of local jobseekers and the shortage of available housing for potential staff. Additionally, absenteeism remains a significant issue across Council and the community at large, with Council experiencing a total of 13,000 hours of absenteeism for the 2024-25 financial year. This equates to a reduction of nearly 10% of our workforce.

In response to these challenges, we continue to collaborate closely with RISE Ventures, our local employment service provider, who runs the CDP program within Pormpuraaw. Through this partnership, we aim to improve education, training, and employment outcomes for jobseekers within the community.

Training provided to Council's workforce throughout the year consisted of Aged Care Support Training, Pest Management Training, Chlorine Disinfection Solutions Training, Operate Breathing Apparatus Training, Airport Reporting Officer Training, Airband Radio Training, Cert 3 in Water Industry Operations Training, Drone Training, Cert 3 in Plumbing (apprentice), Cert 3 in Carpentry (apprentice).

Council rolled out multi-factor authentication across our organisation during the year to further enhance Council's IT security as we look to focus on our cyber security framework moving forward.

The Admin Store operations have been developing well throughout the year ensuring Council has inventory and materials on hand particularly over the extended wet season which restricted road transport for a period of 5 months for the year. The Admin Store team ensures the timely processing of Council's procurement requests for goods and services. The stock takes undertaken throughout the year for Admin Store inventory have reflected good internal controls with very minimal stock loss.

Our Accommodation facilities over the year have been fully utilised due to the delivery of capital works in community such as community housing and staff housing construction, road works and the community hospital project. This has certainly kept the accommodation staff busy over the year.

The Cairns office has undertaken 4 trips to Pormpuraaw for the 2024-25 financial year. The complete Cairns office undertook a whole of team annual field trip in September 2024 to Pormpuraaw to develop our understanding of services and operations delivered on the ground for the Pormpuraaw community. Each of the Cairns team spent a day in the life of another department with some staff working in water, sewerage, guesthouse, post office and aged care to better understand the roles of our fellow colleagues and the challenges they face in their roles. This was a real eye opener for the team who thoroughly enjoyed wearing a different hat for the day. The feedback from staff on the ground in Pormpuraaw was this was a great experience and was appreciated.

The Cairns office will continue these whole of team annual trips as they are beneficial to developing and strengthening relationships between the two Council offices and provides an opportunity to discuss matters and develop processes on a face-to-face basis with staff.



The Executive Manager of Corporate Services thanks all Council staff for their ongoing efforts and support, in particular the Finance Team who have worked through Council's audit process efficiently for the year. The audit results are a collaborative effort across the organisation and displays our employee's commitment to ensuring that our internal control and processes are complied with.

Corporate Services also acknowledges and is extremely grateful to all funding bodies for not only the funding they provide to Council and community, but the ongoing support that is also provided to see our community and its people prosper and move toward a better future.

Tracey Graham PSM
Executive Manager of Corporate Service



COMMUNITY FINANCIAL REPORT

This community financial report is produced as part of Council's Annual Report. It explains in an understandable format Council's financial position to the community, stakeholders, employees and other interested parties.

It is a summary only. A full set of Council's 2024-25 Audited Financial Statements, including notes to the financial statements is included in this Annual Report, see Appendix A.

FINANCIAL STATEMENTS

The audited financial statements of Pormpuraaw Aboriginal Shire Council set out the financial performance, financial position, cash flows and the wealth of Council for the financial year ended 30 June 2025.

The formal records of Council's financial performance and position are contained in four sets of financial statements:

- 1 Statement of Comprehensive Income
- 2 Statement of Financial Position
- 3 Statement of Changes in Equity
- 4 Statement of Cash Flows

The financial statements must be certified by both the Mayor and the Chief Executive Officer as presented accurately, truly & fairly. Pormpuraaw Council's financial results for the year are adopted by the Council – ensuring both the responsibility for and the ownership of the financial statements by management and the elected representatives.

1

STATEMENT OF COMPREHENSIVE INCOME

Shows all the revenue Council has earned and the expenses incurred for the financial year. There are two main categories of revenue for the financial year, Recurrent Revenue and Capital Revenue.

For 2024–25, Council recorded a net surplus of \$18.0M, representing a \$13.1M increase from the prior year. This result was primarily driven by higher recurrent and capital grant revenue.

Capital expenditure increased by \$4.1M, reflecting the construction of ten community houses that were transferred to the Department of Housing and Public Works under 40-year lease arrangements.

Council's total comprehensive income for the year was \$18.0M.

KEY HIGHLIGHTS

Improved operating position: Operating revenue grew by 55%, reflecting additional grant funding to support service delivery and community programs.

Significant capital funding: Capital revenue almost doubled compared to the prior year, supporting major infrastructure projects including the strategic investment in residential housing.

Sustained financial strength: The net result of \$18.0 million demonstrate Council's strong financial performance and ability to reinvest in essential community infrastructure.

	2025 \$,000	2024 \$,000	2023 \$,000
Operating Revenue	\$29,264	\$18,847	\$20,387
Capital Revenue	\$11,735	\$6,386	\$9,832
TOTAL REVENUE	\$40,999	\$25,233	\$30,219
Recurrent Expenditure	\$18,686	\$20,010	\$18,473
Capital Expenditure	\$4,335	\$345	\$856
TOTAL EXPENDITURE	\$23,021	\$20,355	\$19,329
Net Result	\$17,978	\$4,878	\$10,890
+ / (-) in Asset Revaluation Surplus	\$44	\$28,890	\$9,193
Total Comprehensive Income	\$18,022	\$33,768	\$20,083

SOURCES OF REVENUE – WHERE OUR MONEY COMES FROM

For the 2024-25 financial year, 62% of total revenue comes from State and Federal recurrent and capital grants. Sales revenue makes up 19% with interest received accounting for a further 8%.

Recurrent grant revenue includes the Financial Assistance (FA) grant that is an untied federal funding program that supports local councils' general operations and helps provide residents with essential services, facilities, and infrastructure.

The timing of payment for the FA grant had a significant impact on Council revenue for the 2024-25 financial year. Council received \$5.0M for the 2024-25 financial year and in June 2025, the federal government released an early payment of \$2.6M for the 2025-26 financial year, equalling a total payment of \$7.6M. As the FA grant is untied revenue, Council is required to recognise the early payment in the 2024-25 financial year.

In addition to the FA Grant, Council received \$2.6M of untied funds to support Indigenous councils from the Department of Local Government, Water & Volunteers. Other recurrent grants received support several programs including ranger operations, indigenous protected areas, aged care and community justice programs.

Capital grant revenue for 2024-25 included \$4.6M for the build of ten community houses and \$2.3M for two residential duplexes. Queensland Reconstruction Authority has funded \$2.1M for roads maintenance and upgrades. Other capital grants have included sewerage upgrades and road upgrades that have reduced the impact of flooding for Pormpuraaw residents.

Sales revenue is \$7.7M equalling 19% of total income. The biggest contributor in sales revenue was private works revenue of \$4.2M, followed by concrete batching revenue of \$1.2M.

Revenue	Actual \$'000	%
Grants & Contributions – Recurrent	\$13,851	33.8%
Grants & Contributions – Capital	\$11,735	28.6%
Sales Revenue	\$7,712	18.8%
Interest Received	\$3,351	8.2%
Rental Income	\$1,757	4.3%
Fees and charges	\$502	1.2%
Levies & Charges	\$532	1.3%
Other Income	\$1,559	3.8%
TOTAL INCOME	\$40,999	100%

EXPENSES – WHERE OUR MONEY GOES

Council is the largest employer for Pormpuraaw and engages in business with a range of local suppliers and contractors, spending money in the local economy. The cost for materials and services includes the repairs and maintenance recoverable works program and payments for the delivery of essential services such as roads, water, sewerage, building services and airport.

Depreciation is another major component of Council's operating expense. It does not represent cash spent but the estimated reduction in the value of an asset as it is used to provide a service to the community. It provides a guide as to what Council should spend on asset renewals, and it is a component of the asset sustainability ratio. As such, Council's ability to reduce this figure is limited.

During the financial year, Council invested \$4.6M in the construction of ten new community houses. Upon completion, the properties were transferred to the Department of Housing and Public Works under 40-year lease arrangements, a capital expense of \$4.1M. These arrangements ensure that the dwellings are managed and maintained for the long-term benefit of the community, while also supporting the provision of safe and secure housing. Council's investment in this initiative reflects its ongoing commitment to improving housing outcomes, strengthening community wellbeing, and working in partnership with State Government agencies.

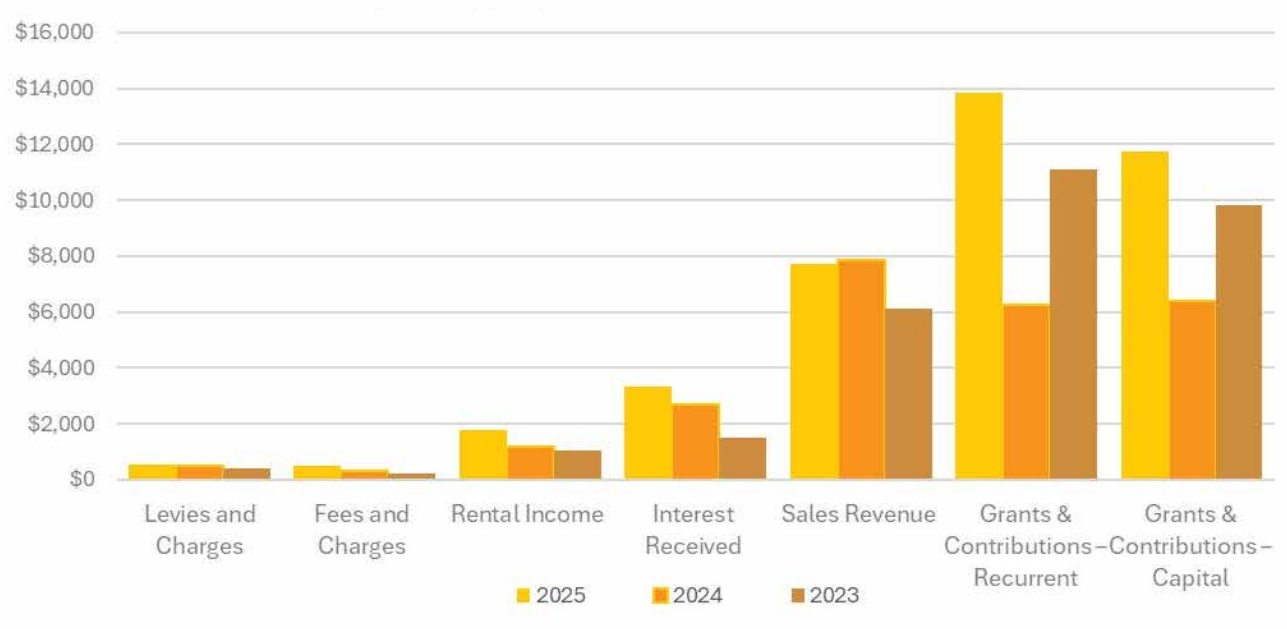
The chart below shows the breakdown of expenses.

Expense	Actual \$'000	%
Materials & Services	\$7,386	32.1%
Depreciation	\$5,648	24.5%
Employee Benefits	\$5,413	23.5%
Capital Expenses	\$4,335	18.8%
Finance Costs	\$239	1.0%
TOTAL EXPENSES	\$23,021	100%

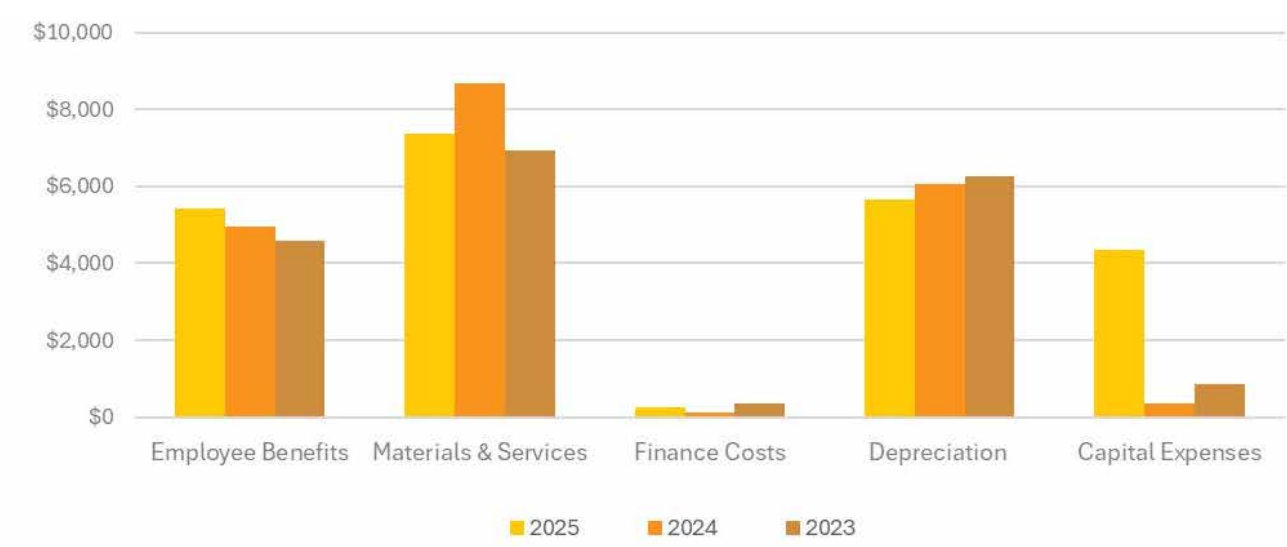
REVENUE & EXPENDITURE: A SNAPSHOT OF THE PAST THREE YEARS

The below table is a review of the past three years of Council’s earnings and expenditure. Council continues to focus on increasing own source revenue to continue maintain a position of being financially sustainability.

INCOME THREE-YEAR COMPARISON



EXPENSES THREE-YEAR COMPARISON



REVENUE & EXPENDITURE: A SNAPSHOT OF THE PAST THREE YEARS

FINANCIAL PERFORMANCE	2025 \$'000	2024 \$'000	2023 \$'000
INFLOWS:			
Levies and Charges	\$532	\$519	\$415
Fees and Charges	\$502	\$333	\$239
Rental Income	\$1,757	\$1,186	\$1,038
Interest Received	\$3,351	\$2,695	\$1,509
Sales Revenue	\$7,712	\$7,840	\$6,101
Other Income - Recurrent & Capital	\$1,587	\$383	\$457
Grants & Contributions – Recurrent	\$13,851	\$6,080	\$10,648
Grants & Contributions – Capital	\$11,707	\$6,197	\$9,812
TOTAL INCOME:	\$40,999	\$25,233	\$30,219
OUTFLOWS:			
Employee Benefits	\$5,413	\$4,964	\$4,581
Materials & Services	\$7,386	\$8,677	\$6,919
Finance Costs	\$239	\$128	\$347
Depreciation	\$5,648	\$6,049	\$6,259
Other Expenditure	\$0	\$192	\$367
Capital Expenditure	\$4,335	\$345	\$856
TOTAL EXPENSES:	\$23,021	\$20,355	\$19,329
Net Result	\$17,978	\$4,878	\$10,890
+ / (-) in Asset Revaluation Surplus	\$44	\$28,890	\$9,193
Total Comprehensive Income	\$18,022	\$33,768	\$20,083

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STATEMENT OF FINANCIAL POSITION

Shows the assets and liabilities of Council. The difference makes up the community equity.

ASSETS – WHAT COUNCIL OWNS

Council controlled assets at 30 June 2025 was a total value of \$273.2M, with property, plant and equipment making up 60% of total assets, followed by cash at 33%. The finance leases for the 40-year leases on social housing comprise 5% of total assets.

The table below provides a summary of major items that make up Pormpuraaw community's wealth.

Major Items that Make Up Pormpuraaw's Community Wealth:	2025 \$,000	2024 \$,000
Available Cash & Investments	\$89,541	\$66,177
Receivables	\$1,095	\$1,818
Inventories	\$536	\$584
Contract Assets	\$2,036	\$761
Other Assets	\$129	\$141
Buildings	\$35,459	\$32,608
Plant & Equipment	\$3,856	\$2,904
Water Infrastructure	\$8,522	\$8,552
Sewerage Infrastructure	\$13,309	\$12,753
Other Infrastructure (Roads)	\$103,092	\$103,690
Land	\$538	\$491
Capital Work in Progress	\$272	\$936
Finance Leases: 40 Year Leases Social Houses	\$14,780	\$12,652
Less Liabilities	(\$26,139)	(\$15,062)
NET COMMUNITY EQUITY	\$247,026	\$229,005

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STATEMENT OF CHANGES IN EQUITY

Shows the change in value of Council's net worth for the financial year.

Community equity is the value of what Council is worth.

It is measured as assets (what Council owns) less liabilities (what Council owes).

Council's total community equity as of 30 June 2025 was \$247 million.

	2025 \$'000	2024 \$'000	Changes in Equity \$'000
Asset Revaluation Surplus	\$140,293	\$140,249	\$44
Retained Surplus	\$106,733	\$88,756	\$17,977
Total Equity	\$247,026	\$229,005	\$18,021

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STATEMENT OF CASH FLOWS

Shows the cash inflows and outflows of Council during the financial year.

The Statement of Cash Flows only reports on cash at the beginning of the reporting period and cash received in the period less cash disbursed in the period.

On 30 June 2025, Council held \$89.5 million in cash. This is an increase of just over \$23.3M from the prior year. \$16.1M was received in June 2025 as advance payments towards residential housing projects and a further \$2.6M was received as an early grant payment. Cash is invested with the Queensland Treasury Corporation to maximise on interest earned.

	2025 \$'000	2024 \$'000
Cash at the beginning of the year	\$66,177	\$51,054
+ / (-) cash from operating activities	\$15,478	\$5,922
+ / (-) cash from investing activities	\$7,886	\$9,201
Cash at the end of the year	\$89,541	\$66,177

MEASURES OF SUSTAINABILITY

The following are the financial sustainability measures for the Queensland local government sector, to be calculated and published by every council as part of their annual statutory financial reporting process. The sustainability framework groups councils into tiers, in recognition of the differing financial and non-financial circumstances and challenges. The tiers set the targets for the measures of sustainability.

Pormpuraaw Aboriginal Shire Council is grouped under Tier 8. For the 2024-25 financial year, Council is required to report on seven of the nine measures.

#	Type	Measure	Rationale
1	Financial Capacity	Council Controlled Revenue Ratio	Capacity to generate revenue internally
2	Financial Capacity	Population Growth Ratio	Population growth/decline pressures on council
3	Operating Performance	Operating Surplus Ratio	Holistic overview of council operating performance
4	Operating Performance	Operating Cash Ratio	Cash operating performance (less depreciation and other non-cash items)
5	Liquidity	Unrestricted Cash Expense Cover Ratio	Unconstrained liquidity available to council
6	Asset Management	Asset Sustainability Ratio	Capital renewals program performance
7	Asset Management	Asset Consumption Ratio	Extent to which assets are being consumed
8	Asset Management	Asset Renewal Funding Ratio*	Asset replacement program performance
9	Debt Servicing Capacity	Leverage Ratio*	Ability to repay existing debt

* Asset Renewal Funding Ratio is not required; the reporting commences in FY 2027/28. Leverage ratio is not applicable as Council has no current or projected borrowings / debt.

Council ensures that its financial management strategy is prudent and that its long-term financial forecast shows a sound financial position whilst also being able to meet the community's current and future needs.

PORMPURA AW ABORIGINAL SHIRE COUNCIL (TIER 8)

SUSTAINABILITY RATIOS FOR 2024-25

1. COUNCIL CONTROLLED REVENUE	2024/25	3.48%
No target	5-YEAR AVG	3.47%
Council is unable to generate revenue through rates as valuations are not issued for rateable land in Indigenous local government areas. This severely limits Council's ability to generate revenue for itself. Pormpuraaw focuses on own-source revenue through sales of goods and services.		
2. POPULATION GROWTH	2024/25	-0.63%
No target	5-YEAR AVG	-3.12
Pormpuraaw is a micro community with an estimated population of 633 persons for the calculation of this ratio. Population growth can indicate additional pressure on Council to invest in new community infrastructure to support service needs.		
3. OPERATING SURPLUS RATIO	2024/25	36.15%
No target	5-YEAR AVG	10.24%
Council achieved a strong operating result for the current year, contributing to a higher operating surplus ratio. This was further enhanced by the receipt of Financial Assistance grant for both the 2024–25 and 2025–26 financial years during the current year.		
4. OPERATING CASH RATIO	2024/25	55.45%
Target: Greater than 0%	5-YEAR AVG	40.39%
The current year ratio has been impacted by the early receipt and recognition of the 2025–26 Financial Assistance grant in June 2025. Council has achieved a strong operating cash ratio for both the current year and the five-year average.		
5. UNRESTRICTED CASH EXPENSE COVER RATIO	2024/25	60 MONTHS
Target: Greater than 4 months	5-YEAR AVG	N/A
Council has achieved a very strong liquidity position and, after recent years of good financial management, is well positioned to meet both the short and long-term needs of the community.		
6. ASSET SUSTAINABILITY RATIO	2024/25	39.17%
Target: Greater than 90%	5-YEAR AVG	41.00%
The asset sustainability ratio has remained consistent in recent years, primarily driven by the level of funding available to Council. This ratio is also influenced by weather events affecting the community, with recovery funding often provided to assist with repairs and restoration following weather-related damage. Council is currently reviewing and enhancing its asset management plan, with a focus on prioritising renewal expenditure to maintain asset condition over the long term.		
7. ASSET CONSUMPTION RATIO	2024/25	63.79%
Target: Greater than 60%	5-YEAR	AVG 62.75%
The target has been achieved for the current year and the five-year average. Council manages the consumption rate of assets appropriately.		

STATUTORY REPORTING REQUIREMENTS

This annual report has been prepared in accordance with *Chapter 5, Part 3 of Local Government Regulation 2012*.

The 'Act' refers to The Local Government Act 2009.

COUNCILLOR FINANCIAL DISCLOSURES

The total remuneration including superannuation paid to each Councillor in the financial year 2024-25 is as follows:

Name	Position	Councillor Fees \$	Superannuation \$	Total Remuneration \$	Expenses Incurred \$
KENDALL, Ralph (Jnr)	Mayor	119,393	14,327	133,720	28,301
KOO-AGA, Tim	Deputy Mayor	68,880	8,266	77,146	9,187
BARNEY, Keith	Councillor	59,695	7,163	66,858	5,525
EDWARDS, Romina	Councillor	59,695	7,163	66,858	3,538
FOOTE, Lucy	Councillor	59,695	7,163	66,858	220
TOTAL		367,358	44,082	411,440	46,771

Expenses incurred by Councillors are set out in the *Councillor Remuneration and Expense Reimbursement Policy* (as published on our website) and include some of the following: travel and accommodation by Councillors relating to Council business, reimbursement for meals and incidental costs related to that travel, professional development deemed essential for the Councillor's role and costs associated with a phone, satellite phone and a vehicle for the Mayor.

Council has not resolved to allow or appoint councillor advisors for each councillor.

COUNCILLOR FACILITIES PROVIDED

In accordance with the *Councillor Remuneration and Expense Reimbursement Policy*, Councillors are provided with the following administrative tools to assist Councillors in their role:

- Mobile devices (phones and/or tablets)
- Office space;
- Meeting rooms;
- IT Equipment;
- Stationery;
- Access to photocopiers/ printers Publications;
- Use of Council landline telephones and internet access in Council offices.

SENIOR MANAGEMENT EMPLOYEE REMUNERATION DISCLOSURE

Remuneration to senior management employees is inclusive of base salary, superannuation contributions, paid leave entitlements and staff housing benefits provided. For the 2024-25 financial year, the total remuneration for Council's five senior management employees amounted to \$1,025,535.33.

One senior management employee was in the \$400,000 - \$500,000 remuneration bracket due to being a long-serving senior management employee of Council, who had extensive leave entitlements paid out upon their resignation.

Council operates with four senior management employees to carry out its statutory functions. During the 2024-25 financial year three (3) senior management employees were employed for only part of the year and two (2) were employed for the full financial year.

No of Senior Management Employees	Remuneration Bracket
1	\$400,000 - \$500,000
1	\$200,000 - \$300,000
3	\$100,000 - \$200,000

COUNCILLOR ATTENDANCE

Council meetings are currently scheduled to be held on the last Wednesday of each month. Twelve (12) Council ordinary meetings and four (4) special meetings were held in the 2024-25 financial year. Councillor attendance is listed in the table below:

Name	Position	# of Ordinary Meetings	# of Special Meetings
KENDALL, Ralph	Mayor	12	4
KOO-AGA, Tim	Deputy Mayor	12	4
BARNEY, Keith	Councillor	12	4
EDWARDS, Romena	Councillor	12	3
FOOTE, Lucy	Councillor	6	0

COUNCILLOR CONDUCT

In accordance with *section 186 of the Local Government Regulation 2012*, the Annual Report must provide the following information:

Detail	Results
<i>Section 186 (d)</i>	
• The total number of orders made under section 150I(2) of the Act;	NIL
• The total number of orders made under section 150IA(2)(b) of the Act;	NIL
• The total number of orders made under section 150AH(1) of the Act;	NIL
• The total number of decisions, orders and recommendations made under section 150AR(1) of the Act;	NIL
<i>Section 186 (e)</i>	
• The name of each Councillor for whom a decision, order or recommendation under section 150I(2), 150IA(2)(b), 150AH(1) or 150AR(1) of the Act was made;	N/A
• A description of the unsuitable meeting conduct, inappropriate conduct or misconduct engaged in by each of the Councillors;	N/A
• A summary of the decision, order or recommendation made for each Councillor;	N/A

Detail	Results
<i>Section 186 (f)</i>	
• The number of complaints referred to the assessor under section 150P(2)(a) of the Act by the local government, a councillor of the local government or the CEO of the local government;	NIL
• The number of matters, mentioned in section 150P(3) of the Act, notified to the Crime and Corruption Commission;	NIL
• The number of notices given under section 150R(2) of the Act;	NIL
• The number of notices given under section 150S(2)(a) of the Act;	NIL
• The number of occasions information was given under section 150AF(3)(a) of the Act;	NIL
• The number of occasions the local government asked another entity to investigate, under chapter 5A, part 3, division 5 of the Act for the local government, the suspected conduct breach of a Councillor;	NIL
• The number of applications heard by the conduct tribunal under chapter 5A, part 3, division 6 of the Act about whether a Councillor engaged in misconduct or a conduct breach;	NIL
<i>Section 186 (g)</i>	
• The number of referral notices given to the local government under section 150AC(1) of the Act during the financial year;	NIL
<i>Section 186 (h)</i>	
• For suspected conduct breaches the subject of a referral notice mentioned in paragraph 186 (g):	
o The total number of suspected conduct breaches and;	NIL
o The total number of suspected conduct breaches for which an investigation was not started or was discontinued under section 150AEA of the Act	NIL
<i>Section 186 (i)</i>	
• The number of decisions made by the local government under section 150AG(1) of the Act during the financial year;	NIL
<i>Section 186 (j)</i>	
• The number of matters not decided by the end of the financial year under section 150AG(1) of the Act;	NIL
<i>Section 186 (k)</i>	
• The average time taken by the local government in making a decision under section 150AG(1) of the Act;	N/A

OVERSEAS TRAVEL

No overseas travel in an official capacity was made by any Councillor or Council employees during the reporting period as per s188 – Local Government Regulations 2012.

EXPENDITURE ON GRANTS TO COMMUNITY ORGANISATIONS

Council's community grants program promotes community wellbeing by supporting activities in sport, arts, heritage, recreation, and other community initiatives. The program is delivered through an open and transparent process, with clear assessment criteria to ensure fairness and equity in the distribution of funding. The Pormpuraaw community grants program is funded out of Council's discretionary community grant budget.

The community grant recipients for 2024-25 are as follows:

Recipient	Purpose	Amount
Pormpuraaw State School	School Lunch Program	\$ 28,080
Pormpur Paanth Aboriginal Corporation	Residential Rent Subsidy	\$ 26,721
Pormpuraaw United Brothers Sports Club	Community Christmas Event	\$ 10,000
Zenna Arkwookerm	Year 6 Graduation Recognition	\$ 100
Zolandra Brumby	Year 6 Graduation Recognition	\$ 100
Danielle Foote	Year 6 Graduation Recognition	\$ 100
Bessi Gibo	Year 6 Graduation Recognition	\$ 100
Storsha Kitchener	Year 6 Graduation Recognition	\$ 100
Eileen Moses	Year 6 Graduation Recognition	\$ 100
Floyd William	Year 6 Graduation Recognition	\$ 100
Stephan William	Year 6 Graduation Recognition	\$ 100
Eamon Tybingoompa	Year 6 Graduation Recognition	\$ 100
Kenneth Holroyd	Year 12 Graduation Recognition	\$ 100
Heinz Szilagyi	Year 12 Graduation Recognition	\$ 100
Evalena Chillagoe	Year 12 Graduation Recognition	\$ 100
Ferguson William	Year 12 Graduation Recognition	\$ 100
Beverly Barney	Year 12 Graduation Recognition	\$ 100
Bobby Kendall	Under 12 Crusader State Championship: Pormpuraaw Players Donation	\$ 500
Bessi Gobo	Under 12 Crusader State Championship: Pormpuraaw Players Donation	\$ 500
Darius Tarpencha	Under 12 Crusader State Championship: Pormpuraaw Players Donation	\$ 500
Zeke Kendall	Under 12 Crusader State Championship: Pormpuraaw Players Donation	\$ 500

In addition to the Council community grants program, the following organisations have been funded through specific grant work plans.

Recipient	Purpose	Amount
Deadly Sports & Recreation	Pormpuraaw Crocs Footy Team	\$ 8,045
Deadly Sports & Recreation	Pormpur Paanth Aboriginal Corporation Donation for Youth Summit 2024	\$ 2,000
Deadly Sports & Recreation	Pormpuraaw Art & Culture Centre donation & in-kind support for the Pormpuraaw Cultural Dancers to attend two Dance Festivals	\$ 3,445
Community Justice Program	Pormpuraaw United Brothers Sports Club Donation towards the Pormpuraaw Community Christmas Event 2024	\$ 500
Community Justice Program	Pormpuraaw Crocs Footy Team	\$ 629

DISCRETIONARY FUNDS

As the Council does not have ratable land thus general rates, there are no discretionary funds budgeted or allocated.

ADMINISTRATIVE ACTION COMPLAINTS

The Council has a complaints management process in place and is committed to dealing fairly with administrative complaints. The complaints management process is designed to ensure that any member of the public can lodge a complaint about how they have been dealt with by Council staff or how they have been affected by any Council administrative decision.

Council's complaints management process was reviewed and adopted during the 2024-25 financial year and is made available to the public on Council's website under the *Administrative Action Complaint Process Policy*. During the 2024-25 financial year, no complaints were lodged with Council under the administrative action complaint process, nor were there any unresolved administrative action complaints unresolved from the prior year.

PARTICULAR RESOLUTIONS

The annual report must contain a copy of the resolutions made during the financial year under s250 (1) and s206 (2). Section s250(1) outlines that *'A local Government must adopt an expenses reimbursement policy'* and s206(2) outlines that *'The Local Government must, by resolution, set an amount for each different type of non-current physical asset below which the value of an asset of the same type must be treated as an expense'*.

A copy of the *Councillor Remuneration and Expense Reimbursement Policy* is available on Council's website - Resolution No: 2025/02/10/01 as below:-

6.1 COUNCILLOR REMUNERATION AND EXPENSE REIMBURSEMENT POLICY

EXECUTIVE SUMMARY

For the Council to adopt the Councillor Remuneration and Reimbursement Policy

RESOLUTION NO: 2025/02/10/01

The Council resolve to adopt the Councillor Remuneration and Reimbursement Policy.

Moved: Cr Romena Edwards

Seconded: Cr Keith Barney

CARRIED 4/0

Pormpuraaw Aboriginal Shire Council did not make any resolutions setting an amount for each different type of non-current physical asset below which the value of an asset of the same type must be treated as an expense.

OTHER CONTENTS

IMPLEMENTING THE CORPORATE PLAN

In March 2024, Council commenced a community engagement and consultation process to develop and identify key objectives for the new Corporate Plan 2024-29. This also provided the newly elected members with the opportunity to put their visions for the community into the new Corporate Plan. The top 10 focus areas for the Corporate Plan will be: Education, Better Roads/Footpaths, Management of the Club, Jetties/Boat Ramps, Housing, Water Supply/ Infrastructure, Tourism/Events, Cost of Living, Environmental/Cultural Heritage and Employment. The new Corporate Plan for 2024-29 was adopted by Council in July 2024.

The Corporate Plan has set the Strategic Priorities for the following areas.



COMMUNITY

The way we want to live together



BUILT ENVIRONMENT

Shaping our surroundings



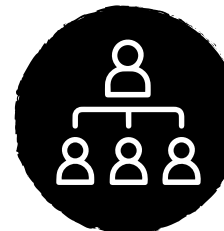
NATURAL ENVIRONMENT

It begins with each of us



ECONOMY

Creating our future

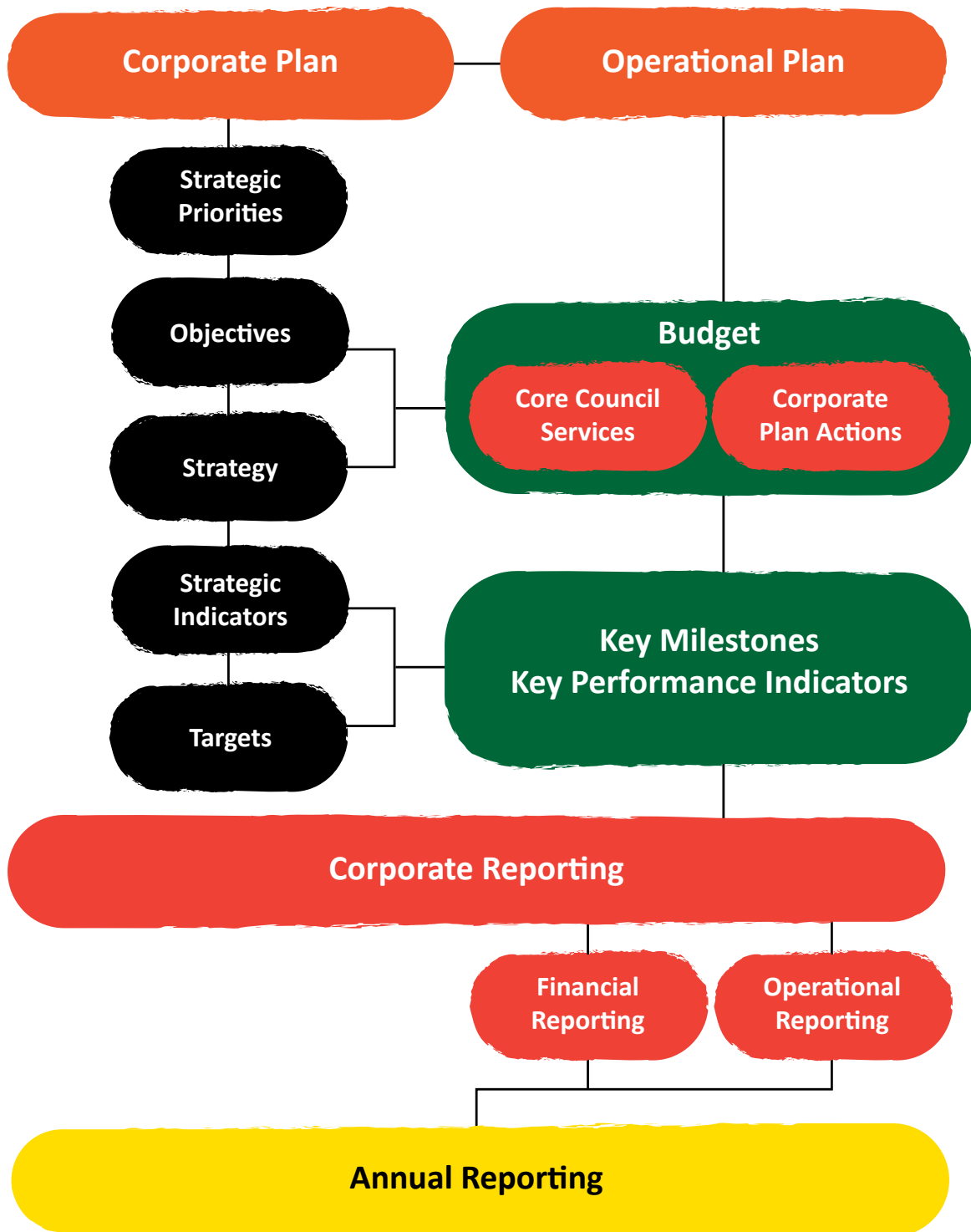


ORGANISATION

Developing our capacity

FOR EACH STRATEGIC PRIORITIES				
				
A Statement of Intent	Objectives	Strategy	Strategic Indicators & Target	Timelines
A clear and targeted declaration of the Council’s strategic priorities.	The specific goals set by Council to advance its strategic priorities and achieve its vision.	The strategy and approach employed by the Council to fulfil its objectives effectively.	Measurable outcomes to be achieved over the duration of the Corporate Plan.	Timelines are provided in terms of a financial year.

The Operational Plan is developed from the Corporate Plan



IMPLEMENTING THE OPERATIONAL PLAN

Council will continue to align our Operational Plan with realistic and achievable goals that link to our Corporate Plan, budgets and community service requirements. Council has made good progress with the Operational Plan, with the CEO providing quarterly reporting on the Operational Plan to the Council. Some key performance requirements under Built Environment & Natural Environment have not been achieved due to the Executive Manager of Operational Services only be filled in November 2024.

The 2023-24 Operational Plan aligns 2019-2023 Corporate Plan with the has set the Strategic Priorities for the following areas.



An additional category of Executive Team was added to the 2024-25 Operational Plan.



EXECUTIVE TEAM

Demonstrate leadership by planning, accountability, good governance and financial sustainability.





EXECUTIVE TEAM

Demonstrate leadership by planning, accountability, good governance and financial sustainability.

- Lead and supervise teams in a professional, safe and service oriented environment.
- Develop a cohesive team that share ideas to identify opportunities for community and financial sustainability that are transparent to community.
- Provide Council with well-researched evidence and information to inform good decision making.
- Consult with the community in a culturally appropriate manner to develop long-term strategies for employment retention, economic growth and financial sustainability.

KPI Ref	CP Ref	KPI	Action	Progress
KPI 1	5.1	All staff understand Council's Mission Statement.	Inform, engage and educate staff about Council's Mission Statement.	Ongoing in everyday activities including employment inductions and in particular if called to have a meeting with the CEO.
KPI 2	5.2	Councillors attend and are engaged with Council and external stakeholders 95% of the time.	Develop partnerships with external mentors and peak body organisations to support and encourage engagement in the public arena.	Ongoing in everyday activities, etc. Stakeholders Interagency Meetings.
KPI 3	5.9	Staff work in a safe work environment and engage in a culture of safe work practices where 100% of staff is inducted within five days of commencement.	Educate, demonstrate and encourage safe work practices. Actively participate and support the induction process and training of staff	Work in progress (WIP) with Mango OHS system being rolled out across the organisation. WHS Officer commenced in April 2024 and working on procedures and documents.
KPI 4	5.3	Council holds two public meetings with all Councillors and Executive Team present.	Provide support to Councillors, engage the public and present to community meetings in a consultative and transparent manner.	Ongoing with the last one held in June 2024. Interagency meeting held on 23 June 2025.
KPI 5	5.8	80% of Operational Plan Goals completed on time.	Active commitment and dedication towards meeting agreed goals.	In progress and quantified at the end of the year.



COMMUNITY

The way we want to live together

- Promote a healthy, supportive, and proactive community.
- Develop strategies for a safe community free from violence.
- Ensure services and facilities are available and accessible to all.
- Encourage leadership and stewardship through regular community discussions.

KPI Ref	CP Ref	KPI	Action	Progress
KPI 6	1.2	Hold and document minutes for regular community meetings on important issues.	Develop appropriate strategies for community engagement and ensure relevant stakeholders are consulted.	Ongoing & led by EM Community Services & CEO. The last Interagency meetings held on 23 June 2025.
KPI 7	12	Justice Group meets 100% of its reporting requirements.	Facilitate Justice Group Meetings; develop strategies for engaging with young people; and develop operating systems for current members.	All Justice Group members have been signed up as employees. Monthly DJAG meetings
KPI 8	1.1	Aged Care services are compliant.	Ensure ongoing compliance.	100% compliance with Aged Care Commission, in process of preparing for new aged care reform / new aged care standards. No non-compliance received at compliance audit.
KPI 9	1.4	Active participation in Board meetings. (by Management & Council)	Support Pormpuraaw United Brothers Sports Club to comply with the Alcohol Management Plan in line with good governance and financial integrity.	CSM attends OLGR monthly meetings as scheduled by club. The last OLG Meeting held on 13 June 2025.
KPI 10	1.3	Centrelink and Library are open 95% of scheduled hours.	Ensure adequate staffing level to maintain services. Ensure Qld State Library adequately funds the Library.	Centrelink and Library positions have now been filled and opened during scheduled hours.



BUILT ENVIRONMENT

Shaping our surroundings

- Plan for the future development of the community through a schedule of works.
- Develop asset management strategies consistent with good financial planning.
- Actively seek out opportunities for own source revenue through new construction of housing and repairs and maintenance of state housing.
- Ensure public spaces are well-maintained for Community enjoyment.
- Ensure tenders and contracts meet procurement standards.

KPI Ref	CP Ref	KPI	Action	Progress
KPI 11	5.7	Council Asset Register is updated and in line with the Asset Policy	Develop and implement asset management strategies in line with Council policies for registering, recording and depreciating assets.	Regularly updated each quarter and detail review conducted at end of financial year in conjunction with valuations.
KPI 12	5.7	Assets are maintained with servicing records up to date.	Maintain Council assets in a fair condition. Develop maintenance schedules for all major Council assets and infrastructure.	Assets are regularly maintained; Mango is being trialled currently to capture service information.
KPI 13	1.8	All staff housing and Council leased properties are inspected & maintenance schedules developed.	Develop a schedule for inspection and maintenance within budget guidelines.	Staff housing have been be inspected as they become vacant. A full staff housing inspection will be undertaken in July 2025 and condition assessments will be undertaken to ensure that Asset Management Plans can be undertaken. Maintenance will be scheduled to be undertaken.
KPI 14	5.5, 3.3	90% compliance with rubbish and parks and gardens schedules.	Develop a schedule for rubbish collection, inform community members of schedule and remove rubbish & maintain public spaces.	Garbage collection is 5 days a week, challenging due to staff absenteeism.
KPI 15	5.8	BAS housing maintenance requests are completed within 120 days.	Develop strategies to ensure outstanding BAS housing maintenance work is carried out in a timely manner.	Operations & Finance work very closely with QBuild with efforts to bring down O/Standings Work Orders to under 120 Days. At 25 June 2025 there were 34 jobs outstanding over 60 Days.



NATURAL ENVIRONMENT

It begins with each of us

- Protecting the natural environment through animal and plant pest management plans.
- Conservation and reinvigoration of traditional outstations.
- Maintaining waste and water standards.
- Diversifying ranger activities to provide for economic opportunities.
- Caring for unique and diverse environmental public areas, including campgrounds, beaches and homelands.

KPI Ref	CP Ref	KPI	Action	Progress
KPI 16	3.1	Have two on-country activities through the Junior Ranger Program.	Build partnerships with Pormpuraaw State School to engage youth in the Junior Ranger Program	Ongoing & very active with the Ranger Group with School support & participation. On-country activity was with the year 3 & 4 students in June 2025 at Nutwood.
KPI 17	3.3	75% of community members are aware of waste and water obligations.	Develop appropriate community awareness strategies to inform the community of their obligations in relation to the infrastructure upgrade, water usage and waste management.	Awareness still WIP with regular Flyers on Community Clean Up, especially around pre-cyclone season and wet season commencing.
KPI 18	3.3	Customer Service Water Standards are complied with.	Implement strategies to ensure the Customer Service Water Standards are met.	Customer service water standards are being met in compliance with our drinking water quality management plan.
KPI 19	4.1, 5.8	Council has staff trained in Local Laws.	Utilise powers under the Local Laws.	In progress and will be ongoing, focus currently on animal management (Dog Owners) & their responsibilities.
KPI 20	3.1	Rangers receive fees for services.	Investigate new economic opportunities for the Land and Sea Rangers.	Ongoing with all activities and in particular, Carbon Burn revenue.
KPI 21	3.2	100% of domestic pets are micro-chipped.	Engage a vet to carry out micro-chipping and general health checks of all domestic pets.	Working with visiting Vet and Ongoing. Last vet visit was in February 2025.



ECONOMY

Creating our future

- Strategic plans reflect community demands, regulatory compliance and Council's corporate vision.
- Build a capable, skilled workforce that finds value in their contribution.
- Maintain effective risk management processes.
- Manage Council's governance requirements in a timely

KPI Ref	CP Ref	KPI	Action	Progress
KPI 22	5.1	Two ILUA meetings held with Traditional Owners to update on Operational Plan.	Consult and seek advice from Traditional Owners on Council's annual Operational Plan.	A Meeting was held with the TOWG on 9 June 2025 to discuss a pre-incorporation meeting scheduled for 2 July 2025.
KPI 23	5.3, 5.9	Council has an up-to-date Corporate Risk Register.	Develop a Corporate Risk Register.	Fisk framework was adopted by Council in April 2025. EM Corporate and CEO working on Draft Risk Register.
KPI 24	5.4	A Business Continuity Plan is adopted.	Develop a Business Continuity Plan.	In progress, Council currently has a business continuity plan that needs review and updating. This will be conducted in conjunction with our risk management work.
KPI 25	5.5	Council meets 95% of its statutory governance requirements.	An annual governance schedule is developed, monitored and reported to Council.	Government Checklist developed by the DLGP is updated regularly.
KPI 26	5.3	Two community consultation meetings held for the Corporate Plan.	Organise two public meetings to develop consultation strategies for updating the Corporate Plan.	The Corporate Plan for 2024-2028 was adopted in July 2024.
KPI 27	4.1	Indigenous employment is retained at 80% for award positions.	Development of at least annual performance reviews, training programs and mentoring of local staff.	Indigenous employment is currently at 70% of our workforce. Staff attendance, capacity & willingness to undertake duties is very challenging & is WIP.



ORGANISATION

Developing our capacity

- Deliver line income and expenditure within approved budgets.
- Comply with relevant legislation, policies and procedures.
- Ensure payroll is processed in a timely manner within legislative guidelines.
- Support IT functions of Council.
- Process accounts payable within appropriate timeframes and trading terms.

KPI Ref	CP Ref	KPI	Action	Progress
KPI 28	5.2	All grants are acquitted on time.	Funded services will be delivered according to grant provisions with emphasis on timely reporting and lodgement.	All grant acquittals are completed prior to the due dates. Council receives grant reporting summary each month in Exec Manager of Corporate Services report.
KPI 29	4.1	Training staff to cover absences and maintain service levels.	Continue documentation of internal controls. (What is the action to train staff?)	In progress – Training needs analysis is being reviewed with training in priority or high-risk areas to be prioritised for delivery. Essential service areas have ongoing in-house training on processes. This will be ongoing.
KPI 30	5.2	Long-term finance sustainability ratios are included in the budget.	Develop appropriate, relevant long term financial ratios.	Completed - Long-term finance sustainability ratios are included in budgets.
KPI 31	5.1, 5.2	Audit Committee complies with s 105 of the LGA 2009.	The Audit Committee carries out its statutory functions in a timely manner with supporting evidence.	Current - We have an active audit committee, with last meeting held on 16 June 2025 and next scheduled meeting is 22 July 2025.
KPI 20	3.1	Rangers receive fees for services.	Investigate new economic opportunities for the Land and Sea Rangers.	Ongoing with all activities and in particular, Carbon Burn revenue.
KPI 21	3.2	100% of domestic pets are micro-chipped.	Engage a vet to carry out micro-chipping and general health checks of all domestic pets.	Working with visiting Vet and Ongoing. Last vet visit was in February 2025.

BENEFICIAL ENTERPRISES AND SIGNIFICANT BUSINESS ACTIVITIES

Council does not have any beneficial enterprises. Council did not conduct any significant business activities during the reporting period or preceding financial year that fall under section 45 of the Act.

INVITATIONS TO CHANGE TENDERS

There are no instances to report where a company or persons who had submitted a tender to Council were invited to change their tender.

JOINT GOVERNMENT ACTIVITY

There is no joint government activity to report for which another local government supplied goods and/or services for which Council levied special rates and charges in the financial year.

LIST OF REGISTERS

The following registers are held by Pormpuraaw Aboriginal Shire Council and are available for viewing by members of the public on request:

• Registers of Interests of Councillors	• Councillor Conduct Register
• Register of Financial Limit Delegations	• Minutes of Council Meetings
• Register of Council Resolutions	• Council Policy Register
• Register of Delegations	• Register of Contracts/Tenders
• Register of Prequalified Suppliers	• Register of Related Parties
• Risk Register	• Local Laws Register
• Roads Register	• Asset Register
• Fraud Register	• Register of Gifts

INTERNAL AUDIT FUNCTION

Council maintains an independent internal audit function to evaluate the effectiveness of its control measures and to assist in managing the operational risks to which local government activities are exposed.

A structured system of internal controls is in place to minimise risk and safeguard Council's assets. The internal audit function provides independent assurance on the adequacy and reliability of these controls, supporting the protection of assets from loss, waste, or fraud, and ensuring that Council's operations are conducted to the highest standards of accountability and integrity.

The purpose of the internal audit function is to deliver an impartial assessment of the systems and processes that underpin Council's operations. This includes verifying the effectiveness of risk management, governance, control, and efficiency practices across the organisation.

The 2024-25 internal audit review encompassed the following areas:

• **Review of desktop revaluation**

Council undertook an internal audit of its asset valuation processes to ensure compliance with accounting standards and Queensland Treasury guidelines. The review assessed the desktop valuation of key asset classes, including residential and commercial buildings, water and sewerage infrastructure, other infrastructure, and Cairns land and buildings.

Key findings include:

The indexation methodology and rates applied (ranging from 1.5% to 9.5% across asset classes) were appropriate and consistent with market data and industry benchmarks.
A comprehensive revaluation was not required, as cumulative changes since the last valuation remain within acceptable thresholds.
Severe weather events in 2025 caused significant road asset damage (estimated at \$2.5M), requiring impairment adjustments and restoration works, to be reflected in year-end financial reporting.
Overall, the valuation and indexation processes complied with AASB 116, AASB 13, and AASB 136, as well as Queensland Treasury’s Non-Current Asset Policies.

The audit concluded that Council’s asset valuations are reasonable, transparent, and compliant, with recommendations for continued monitoring of weather impacts and post-30 June review to confirm indexation rates.

• **Review of Organisational Structure**

During 2024–25, Council undertook an internal audit review of its organisational structure, human resources, and investment strategies. The review assessed governance, leadership, workforce planning, communication, and financial management to ensure alignment with Council’s Corporate Plan and legislative obligations.

The audit found that Council is in a strong financial position, with consistent growth in reserves and sound external audit results. However, key improvement areas were identified, including:

Strengthening leadership collaboration, role clarity, and team cohesion.
Improving documentation and communication of policies, processes, and corporate planning.
Enhancing workforce planning, recruitment, and capacity building, particularly for local staff.
Developing a formal investment strategy to guide the use of significant cash reserves and support infrastructure renewal, community facilities, and workforce development.
Increasing transparency, engagement, and alignment between financial strategies and community priorities.





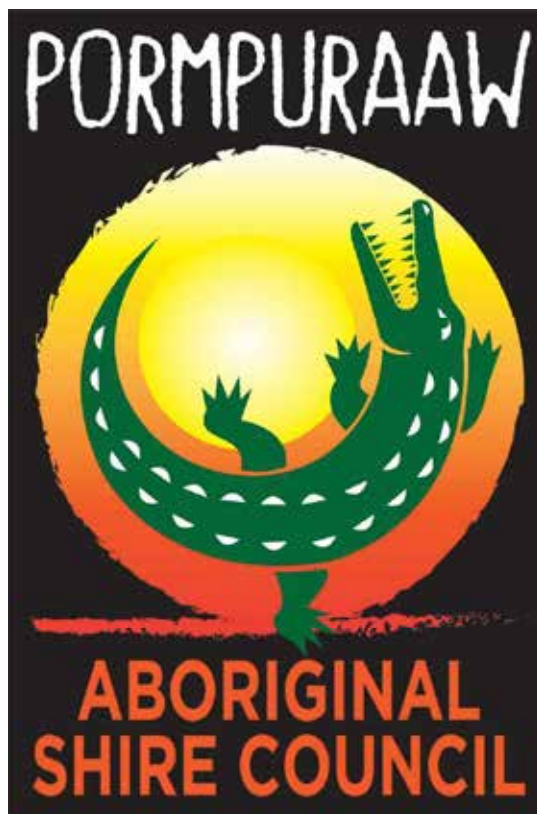
Overall, the audit concluded that Council is well placed to build on its financial stability by investing in people, systems, and infrastructure. Implementing the recommendations will improve governance, accountability, and service delivery, and ensure long-term community benefit

COMPETITIVE NEUTRALITY COMPLAINTS

There are no competitive neutrality complaints to report.

APPENDIX A: THE FINANCIAL STATEMENTS





Annual Financial Statements

For the year ended 30 June 2025

Pormpuraaw Aboriginal Shire Council
Financial Statements
For the year ended 30 June 2025

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**Pormpuraaw Aboriginal Shire Council
Statement of Comprehensive Income
For the year ended 30 June 2025**

	Note	2025 \$	2024 \$
Income			
Revenue			
Recurrent revenue			
Levies and charges	3(a)	531,999	519,245
Fees and charges	3(b)	502,010	332,599
Rental income	16	1,757,331	1,185,971
Interest received		3,350,793	2,694,577
Sales revenue	3(c)	7,711,858	7,840,163
Other income	3(d)	1,558,744	194,922
Grants, subsidies, contributions and donations	4(i)	13,850,980	6,079,591
Total operating revenue		<u>29,263,715</u>	<u>18,847,068</u>
Capital Income			
Grants, subsidies, contributions and donations	4(ii)	11,707,493	6,197,348
Capital income	5	28,076	188,380
Total capital income		<u>11,735,569</u>	<u>6,385,728</u>
Total income		<u>40,999,284</u>	<u>25,232,796</u>
Expenses			
Recurrent expenses			
Employee benefits	6	(5,413,182)	(4,963,699)
Materials and services	7	(7,385,444)	(8,677,942)
Finance costs	8	(239,460)	(127,568)
Depreciation			
Property, plant and equipment	13	(5,648,188)	(6,049,163)
Loss on revaluation of finance lease	16	-	(191,591)
		<u>(18,686,274)</u>	<u>(20,009,963)</u>
Capital expenses	9	(4,335,358)	(345,181)
Total expenses		<u>(23,021,632)</u>	<u>(20,355,144)</u>
Net result		<u>17,977,652</u>	<u>4,877,652</u>
Other comprehensive income			
Items that will not be reclassified to net result			
Increase in asset revaluation surplus	19	44,152	28,889,633
Total other comprehensive income for the year		<u>44,152</u>	<u>28,889,633</u>
Total comprehensive income for the year		<u>18,021,804</u>	<u>33,767,285</u>

The above statement should be read in conjunction with the accompanying notes and accounting policies.

Pormpuraaw Aboriginal Shire Council
Statement of Financial Position
As at 30 June 2025

	Note	2025 \$	2024 \$
Current assets			
Cash and cash equivalents	10	89,541,399	66,177,359
Receivables	11	1,095,057	1,818,266
Inventories	12	536,213	583,646
Contract assets	15	2,035,877	761,141
Other assets		129,370	141,367
Lease receivable	16	588,332	527,653
Total current assets		93,926,248	70,009,432
Non-current assets			
Property, plant and equipment	13	165,047,306	161,933,102
Lease receivable	16	14,191,844	12,124,158
Total non-current assets		179,239,150	174,057,260
Total assets		273,165,398	244,066,692
Current liabilities			
Payables	17	2,280,471	2,658,320
Contract liabilities	15	22,734,264	11,456,066
Provisions	18	864,551	758,151
Total current liabilities		25,879,286	14,872,537
Non-current liabilities			
Provisions	18	259,641	189,488
Total non-current liabilities		259,641	189,488
Total liabilities		26,138,927	15,062,025
Net community assets		247,026,471	229,004,667
Community equity			
Asset revaluation surplus	19	140,293,283	140,249,131
Retained surplus		106,733,188	88,755,536
Total community equity		247,026,471	229,004,667

The above statement should be read in conjunction with the accompanying notes and accounting policies.

**Pormpuraaw Aboriginal Shire Council
Statement of Changes in Equity
For the year ended 30 June 2025**

	Asset revaluation surplus	Retained surplus	Total
	\$	\$	\$
Balance as at 1 July 2024	140,249,131	88,755,536	229,004,667
Net result	-	17,977,652	17,977,652
Increase in asset revaluation surplus	44,152	-	44,152
Total comprehensive income for the year	44,152	17,977,652	18,021,804
Balance as at 30 June 2025	140,293,283	106,733,188	247,026,471
Balance as at 1 July 2023	111,359,498	83,877,884	195,237,382
Net result	-	4,877,652	4,877,652
Increase in asset revaluation surplus	28,889,633	-	28,889,633
Total comprehensive income for the year	28,889,633	4,877,652	33,767,285
Balance as at 30 June 2024	140,249,131	88,755,536	229,004,667

The above statement should be read in conjunction with the accompanying notes and accounting policies.

Pormpuraaw Aboriginal Shire Council
Statement of Cash Flows
For the year ended 30 June 2025

		2025	2024
	Note	\$	\$
Cash flows from operating activities			
Receipts from customers		10,817,266	9,733,498
Payments to suppliers and employees		(14,271,039)	(13,618,641)
		(3,453,773)	(3,885,143)
Interest received		3,343,672	2,536,331
Rental income		1,757,331	1,185,971
Non-capital grants, subsidies, and contributions		13,830,321	6,084,570
Net cash inflow from operating activities	24	<u>15,477,551</u>	<u>5,921,729</u>
Cash flows from investing activities			
Payments for property, plant and equipment		(14,397,995)	(7,160,454)
Proceeds from sale of property plant and equipment		30,094	263,342
Finance lease receipts	16	529,625	541,581
Grants, subsidies, contributions and donations		21,724,765	15,556,878
Net cash inflow from investing activities		<u>7,886,489</u>	<u>9,201,347</u>
Net increase in cash and cash equivalents held		<u>23,364,040</u>	<u>15,123,076</u>
Cash and cash equivalents at the beginning of the financial year		66,177,359	51,054,283
Cash and cash equivalents at end of the financial year	10	<u><u>89,541,399</u></u>	<u><u>66,177,359</u></u>

The above statement should be read in conjunction with the accompanying notes and accounting policies.

Pormpuraaw Aboriginal Shire Council
Notes to the Financial Statements
For the year ended 30 June 2025

1 Information about these financial statements

1.A Basis of preparation

The Pormpuraaw Aboriginal Shire Council is constituted under the Queensland *Local Government Act 2009* and is domiciled in Australia.

The general purpose financial statements are for the period 1 July 2024 to 30 June 2025. They are prepared in accordance with the *Local Government Act 2009* and the *Local Government Regulation 2012*.

Council is a not-for-profit entity for financial reporting purposes and these financial statements comply with Australian Accounting Standards and Interpretations as applicable to not-for-profit entities.

These financial statements have been prepared under historical cost convention except for the revaluation of certain classes of property, plant and equipment.

1.B New and revised Accounting Standards adopted during the year.

Pormpuraaw Aboriginal Shire Council adopted all standards which became mandatorily effective for annual reporting periods beginning on 1 July 2024, none of the standards had a material impact on reported position, performance and cash flows.

The relevant standards for Pormpuraaw Aboriginal Shire Council were:

- AASB 101 Presentation of Financial Statements (amended by AASB 2020-1, AASB 2020-6, AASB 2022-6, AASB 2023-3) relating to current / non-current classification of liabilities.

- AASB 13 Fair Value Measurement (amended by AASB 2022-10)

1.C Standards issued by the AASB not yet effective

The AASB has issued Australian Accounting Standards and Interpretations which are not mandatorily effective at 30 June 2025, these standards have not been adopted by Council and will be included in the financial statements on their effective date. Where the standard is expected to have a significant impact for Council then further information has been provided in this note.

The following list identifies the new Australian Accounting Standards that were issued but not yet effective at the time of preparing these financial statements that could be applicable to Council.

	Effective for reporting periods beginning on or after:
AASB 2024-2 Amendments to Australian Accounting Standards - Classification and Measurement of Financial Instruments	1 January 2026
AASB 18 Presentation and Disclosure in Financial Statements	1 January 2028

Pormpuraaw Aboriginal Shire Council
Notes to the Financial Statements
For the year ended 30 June 2025

1 Information about these financial statements

1.D Estimates and judgements

Council make a number of judgements, estimates and assumptions in preparing these financial statements. These are based on the best information available to Council at the time, however, due to the passage of time, these assumptions may change and therefore the recorded balances may not reflect the final outcomes.

Judgements, estimates and assumptions that have a potential significant effect are outlined in the following financial statement notes:

Valuation and depreciation of property, plant and equipment - Note 13 and Note 14

Impairment of property, plant and equipment - Note 14

Contract assets and liabilities - Note 15

Provisions - Note 18

Contingent liabilities - Note 21

Revenue recognition - Note 3 and 4

1.E Rounding and comparatives

The Council uses the Australian dollar as its functional currency and its presentation currency and rounds to the nearest dollar.

Comparative information is generally restated for reclassifications, errors and changes in accounting policies unless permitted otherwise by transition rules in a new Accounting Standard / Comparative information is prepared on the same basis as the prior year.

1.F Taxation

Council is exempt from income tax, however Council is subject to Fringe Benefits Tax, Goods and Services Tax ('GST') and payroll tax on certain activities. The net amount of GST recoverable from the ATO or payable to the ATO is shown as an asset or liability respectively.

**Pormpuraaw Aboriginal Shire Council
Notes to the Financial Statements
For the year ended 30 June 2025**

2 Analysis of results by function

2 (a) Components of Council functions

The activities relating to the Council's components reported on in Note 2(b) are as follows :

Community Services – The Way We Want To Live Together

The key objective is to promote outcomes which encourage a healthy, supportive, contributing and proactive community where appropriate services and facilities are available and accessible by all. This function advocates and supports: participation of men in community programs; sport, art & culture; aged community members are provided with quality of life; and community access to justice through an active Justice Group.

The community function includes:

- Work and support programs of education, training and rehabilitation;
- Increase community awareness and engagement in public activities and special events;
- Encouraging leadership and stewardship through regular community discussions; and
- Providing quality aged care facilities by highly trained staff.

Built Environment – Shaping Our Surroundings

The key objective is to plan for the future development of the community in ways which actively value the heritage and the character of our community with access for all.

This function manages and provides, to a standard that ensures a minimum legislative compliance and equitable standard:

- Development and maintenance of urban and rural roads;
- Maintain and extend the program for roads, drainage and pathways;
- Advocate and supports the development of housing & the refurbishment of existing housing.

Natural Environment – It Begins With Each Of Us

The key objective is to ensure the natural environment is protected in a way that is not compromised for future generations and is managed so as to minimise our impact on non renewable resources.

This function manages and provides:

- The Land & Sea Ranger programs;
- Supports and develops feral animal and plant pest control;
- Public Health programs;
- The development and monitoring of the West Coast Turtle Threat Abatement Program; and
- Water, waste and sewerage services.

Economy – Creating Our Future

The key objective is to facilitate a vibrant local economy which enjoys sustainable business investments and the benefits of a skilled and diverse workforce.

The goal of this function is to advocate and develop:

- Tourism infrastructure, a local tourism economy and employment opportunities;
- Diverse sustainable business opportunities;
- New businesses are established and/or developed in Pormpuraaw which generate a substantial flow of funds into the community; and
- the increase of training and employment opportunities for residents.

Organisation – Developing Our Capacity

The key objective is to strengthen the capacity of the council organisation and its people to serve our community and to pursue positive outcomes in partnership with community business and government bodies.

This function manages and provides:

- The longevity and sustainability of local government and its benefits to the community;
- Councillors that are actively engaged in the affairs of the community;
- Value the benefits of good financial management and accountability; and
- Community benefits which result from good governance.

The organisation function achieves its objectives by: transparency and accountability in business dealings, probity in purchasing; adhering to reporting timeframes and active communication to our stakeholders.

Pormpuraaw Aboriginal Shire Council
Notes to the Financial Statements
For the year ended 30 June 2025

2 Analysis of results by function

(b) Income and expenses defined between recurring and capital are attributed to the following functions:

Year ended 30 June 2025													
Functions	Gross Program Income						Total income	Gross program expenses		Total expenses	Net result from recurrent operations	Net Result	Assets
	Recurrent			Capital				Recurrent	Capital				
	Grants	Other	\$	Grants	Other	\$							
Community Services	2,030,062	637,723		-	37,131		2,704,916	(2,256,186)	-	(2,256,186)	411,599	448,730	8,554,234
Built Environment	44,852	6,575,104		-	11,516,440		18,136,396	(11,143,807)	(4,335,358)	(15,479,165)	(4,523,851)	2,657,231	128,409,648
Natural Environment	1,386,612	776,375		-	-		2,162,987	(1,253,678)	-	(1,253,678)	909,309	909,309	23,964,519
Economy	10,040	2,714,858		-	153,922		2,878,820	(2,209,390)	-	(2,209,390)	515,508	669,430	19,042,041
Organisation	10,379,414	4,708,675		-	-	28,076	15,116,165	(1,823,213)	-	(1,823,213)	13,264,876	13,292,952	93,194,956
Total	13,850,980	15,412,735			11,707,493	28,076	40,999,284	(18,686,274)	(4,335,358)	(23,021,632)	10,577,441	17,977,662	273,165,398

Year ended 30 June 2024													
Functions	Gross Program Income						Total income	Gross program expenses		Total expenses	Net result from recurrent operations	Net Result	Assets
	Recurrent			Capital				Recurrent	Capital				
	Grants	Other		Grants		Other							
	\$	\$	\$	\$	\$	\$	\$	\$	\$				
Community Services	2,335,279	425,200		36,000	-		2,796,479	(3,323,695)	-	(3,323,695)	(563,216)	(527,216)	8,471,013
Built Environment	135,060	6,066,480		5,776,625	-		11,978,165	(12,665,271)	(345,181)	(13,010,452)	(6,463,731)	(1,032,287)	122,746,975
Natural Environment	907,211	998,017		322,718	-		2,227,946	(1,296,892)	-	(1,296,892)	608,336	931,054	23,578,623
Economy	-	2,501,006		49,252	-		2,550,258	(2,360,682)	-	(2,360,682)	140,324	189,576	19,548,682
Organisation	2,702,041	2,776,774		12,753	188,380		5,679,948	(363,423)	-	(363,423)	5,115,392	5,316,525	69,721,399
Total	6,079,591	12,767,477		6,197,348	188,380		25,232,796	(20,009,963)	(345,181)	(20,355,144)	(1,162,895)	4,877,652	244,066,692

Pormpuraaw Aboriginal Shire Council
Notes to the financial statements
For the year ended 30 June 2025

3 Revenue

Service levies are recognised as revenue when the Council obtains control over the assets comprising these receipts which is the beginning of the levy period to which they relate.

	2025 \$	2024 \$
(a) Service charges		
Service levies	531,999	519,245
	<u>531,999</u>	<u>519,245</u>

(b) Fees and charges

Revenue arising from fees and charges is recognised at the point in time when the performance obligation is completed and the customer receives the benefit of the goods / services being provided.

The performance obligation relates to the specific services which are provided to the customers and generally the payment terms are within 30 days of the provision of the service or in some cases, the customer is required to pay on arrival. There is no material obligation for Council in relation to refunds or returns.

	2025 \$	2024 \$
Fees and charges	201,161	90,654
Airline fees and charges	300,849	241,945
	<u>502,010</u>	<u>332,599</u>

(c) Sales revenue

Revenue from sale of goods is recognised at the point of delivery as this corresponds to the transfer of significant risks and rewards of ownership of goods and the cessation of all involvement in the goods.

The Council generates revenues from a number of services including private works in the form of housing maintenance, fuel sales and powercard sales. Revenue from housing maintenance generally comprises a recoupment of material costs together with an hourly charge for use of equipment and employees. Revenue is measured at the fair value of consideration received or receivable in relation to that activity. Where consideration is received for the service in advance it is included in other liabilities and is recognised as revenue in the period when the service is performed.

	2025 \$	2024 \$
Rendering of services		
Private work revenue	4,173,905	5,056,721
Concrete batching revenue	1,219,752	331,305
Aged care	401,751	310,630
Plant and equipment services	242,078	188,112
Commissions	92,374	86,976
	<u>6,129,860</u>	<u>5,973,744</u>

Sale of goods

Fuel	753,968	693,397
Carbon credit sales	577,788	900,785
Admin store sales	159,003	191,216
Other	91,239	81,021
	<u>1,581,998</u>	<u>1,866,419</u>

Total sales revenue

	<u>7,711,858</u>	<u>7,840,163</u>
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(d) Other income

RISE community contribution	216,697	93,506
Other revenue	21,547	101,416
Gain on revaluation of finance leases	1,315,613	-
Insurance claim	4,887	-
	<u>1,558,744</u>	<u>194,922</u>

Pormpuraaw Aboriginal Shire Council
Notes to the financial statements
For the year ended 30 June 2025

4 Grants, subsidies, contributions and donations (continued)

(iii) Timing of revenue recognition for grants, subsidies, contributions and donations

	2025		2024	
	Revenue recognised at a point in time	Revenue recognised over time	Revenue recognised at a point in time	Revenue recognised over time
	\$	\$	\$	\$
Government grants and subsidies	13,728,543	11,729,697	6,141,198	6,102,753
Other operating grants	11,500	69,915	9,000	17,383
Contributions	18,818	-	6,605	-
	<u>13,758,861</u>	<u>11,799,612</u>	<u>6,156,803</u>	<u>6,120,136</u>

5 Capital income

Gain on disposal of non-current assets

Proceeds from sale property, plant & equipment	30,094	263,342
Less: Carrying value of disposed property, plant & equipment	(2,018)	(74,962)
Total capital income	<u>28,076</u>	<u>188,380</u>

6 Employee benefits

	2025	2024
	\$	\$
Total staff wages, salaries and entitlements	4,442,840	4,106,323
Councillors' remuneration	411,441	365,625
Superannuation	460,447	451,038
	<u>5,314,728</u>	<u>4,922,986</u>
Other employee related expenses	232,597	199,404
	<u>5,547,325</u>	<u>5,122,390</u>
Less: Capitalised employee expenses	(134,143)	(158,691)
	<u>5,413,182</u>	<u>4,963,699</u>

Councillor remuneration represents salary, and other allowances paid in respect of carrying out their duties.

Total Council employees at the reporting date:

	2025	2024
	Number	Number
Elected members	5	5
Administration staff	34	26
Depot and outdoors staff	41	42
Total Council employees	<u>80</u>	<u>73</u>

Pormpuraaw Aboriginal Shire Council
Notes to the financial statements
For the year ended 30 June 2025

7	Materials and services	2025 \$	2024 \$
	Cost of fuel	616,845	571,828
	Cost of enterprise sales	66,087	52,271
	Freight	162,649	124,412
	Administration supplies and consumables	493,879	484,485
	Audit of annual financial statements by the Auditor-General of Queensland*	79,075	65,130
	Communications and IT	285,220	184,631
	Consultants	304,472	291,040
	Contractors	56,970	103,022
	Private works expenditure	2,490,310	3,080,199
	Insurance	863,083	989,657
	Vehicle operating costs	97,497	94,403
	Power and utility	226,911	260,985
	Repairs and maintenance	434,564	377,867
	Safety equipment and expenses	48,095	103,100
	Sport, community and recreational expenses	112,254	187,141
	Carbon Abatement Fee	-	112,000
	Travel cost	60,891	53,468
	Other materials and services	986,642	841,266
	Grants repaid	-	701,037
		7,385,444	8,677,942

* Total audit fees quoted by the Queensland Audit Office relating to the 2024-25 financial statements are \$79,075 (2024: \$63,630).

8	Finance cost	Note	2025 \$	2024 \$
	Bank charges		86,572	70,447
	Movement on provision for restoration of landfill	18	41,571	(26,703)
	Impairment of receivables		111,317	83,824
			239,460	127,568

9	Capital expenses	2025 \$	2024 \$
	Capital asset write-offs		
	Capital write-off	10,000	149,862
		10,000	149,862
	Loss on disposal of non-current assets		
	Proceeds from the sale of property, plant and equipment	-	-
	Less: Carrying value of disposed property, plant and equipment	189,293	195,319
		189,293	195,319
	Loss on transfer of assets via finance lease		
	Carrying value of housing assets written-off	5,478,442	-
	Less: Initial recognition of lease	(1,342,377)	-
		4,136,065	-
	Total capital expenses	4,335,358	345,181

In the 2024-25 financial year, a new finance lease agreement was signed into with the Department of Housing and Public Works for 40-year lease housing assets and an initial recognition of finance leases has been reported. Council had a signed agreement in place, and the Department commenced lease payments for these properties, hence, the lease receivable was recognised as at 30 June 2025. The construction costs of the leased assets were written off as a capital expense in the year ended 30 June 2025, with the finance lease arrangement reported as part of the initial recognition of lease receivables.

Pormpuraaw Aboriginal Shire Council
Notes to the financial statements
For the year ended 30 June 2025

	2025 \$	2024 \$
10 Cash and cash equivalents		
Cash at bank and on hand	18,661,807	1,610,280
Deposits at call	70,879,592	64,567,079
Balance per Statement of Cash Flows	<u>89,541,399</u>	<u>66,177,359</u>

The Council may be exposed to credit risk through its investments in the QTC Cash Fund or other financial institutions in Australia. The QTC Cash Fund is an asset management portfolio that invests with a wide range of high credit rated counterparties. Deposits with the QTC Cash Fund are capital guaranteed. Other bank accounts are held with financial institutions, which are rated AA- based on rating agency Fitch Ratings, and whilst not capital guaranteed, the likelihood of a credit failure is assessed as remote. All investments are required to have a minimum credit rating of "A-", therefore the likelihood of the counterparty having capacity to meet its financial commitments is strong.

Unrestricted cash

Cash and cash equivalents	89,541,399	66,177,359
Less: Externally imposed restrictions on cash	<u>(24,081,547)</u>	<u>(12,325,669)</u>
Unrestricted cash	<u>65,459,852</u>	<u>53,851,690</u>

Council's cash and cash equivalents are subject to a number of external restrictions that limit amounts available for discretionary or future use.

(i) Externally imposed expenditure restrictions at the reporting date to the following cash assets:

Unspent government grants and subsidies	(24,081,547)	(12,325,669)
Total externally imposed restrictions on cash assets	<u>(24,081,547)</u>	<u>(12,325,669)</u>

	Note	2025 \$	2024 \$
11 Receivables			
Receivables		1,013,409	1,617,643
Less: Loss allowance	8	(284,783)	(173,466)
Accrued income		<u>366,431</u>	<u>374,089</u>
		<u>1,095,057</u>	<u>1,818,266</u>

Settlement of these amounts is required within 30 days from invoice date.

No collateral is held as security relating to the financial assets held by Pormpuraaw Aboriginal Shire Council.

No interest is charged on receivables.

Expected credit loss assessment

Council reviews the expected credit losses of trade and other receivables from individual customers. Receivables comprise relatively small number of balances which can be reviewed and assessed on a case by case basis.

12 Inventories

Costs are assigned on the basis of weighted average.

	2025 \$	2024 \$
Inventories held for sale		
Fuel	283,972	305,055
Other trading stocks	<u>13,645</u>	<u>34,258</u>
	<u>297,617</u>	<u>339,313</u>
Inventories held for distribution		
Plant and equipment stores	<u>238,596</u>	<u>244,333</u>
	<u>238,596</u>	<u>244,333</u>
Total inventories	<u>536,213</u>	<u>583,646</u>

Pormpuraaw Aboriginal Shire Council
Notes to the financial statements
For the year ended 30 June 2025

13 Property, plant and equipment

30 June 2025

Basis of measurement
Asset values
 Opening gross value as at 1 July 2024
 Additions
 - Renewals
 - Other additions
 Disposals
 Revaluation adjustment to asset revaluation surplus
 Reallocation of restoration costs
 Impairment adjustment to asset revaluation surplus
 Transfers from work in progress
 Redasification to operating expenses
 Write off of assets

Closing gross value as at 30 June 2025

Note	Furniture & Fittings	Buildings	Plant & Equipment	Infrastructure assets - Water	Infrastructure assets - Sewerage	Infrastructure assets - Other	Land	Work in Progress	Total
	Cost	Fair Value	Cost	Fair Value	Fair Value	Fair Value	Fair Value	Cost	
	\$	\$	\$	\$	\$	\$	\$	\$	\$
	416,116	78,160,117	7,626,177	11,336,897	17,238,491	133,398,853	491,000	935,725	249,603,376
	-	120,994	-	-	-	1,896,963	-	127,002	2,144,959
	-	8,679,376	1,450,537	-	614,741	1,363,446	-	144,936	12,253,036
	-	(6,000,948)	(67,960)	-	-	-	-	-	(6,068,908)
5, 9	-	1,909,836	-	266,417	394,762	4,055,325	46,596	-	6,672,936
19	-	-	-	-	-	(791,629)	-	-	(791,629)
(i)	-	-	-	-	-	(2,128,476)	-	-	(2,128,476)
(ii) /19	-	923,125	-	-	-	12,600	-	(935,725)	-
	-	-	-	-	-	-	-	-	-
9	-	-	-	-	-	(10,000)	-	-	(10,000)
	416,116	83,792,500	9,008,754	11,603,314	18,247,994	137,797,082	537,596	271,938	261,675,294

Accumulated depreciation and impairment

Opening balance as at 1 July 2024
 Depreciation expense
 Depreciation on disposals
 Revaluation adjustment to asset revaluation surplus
 Reallocation of restoration costs
 Impairment adjustment to asset revaluation surplus

Accumulated depreciation as at 30 June 2025

Carrying amount as at 30 June 2025

Range of estimated useful life in years

416,116	45,552,207	4,721,853	2,785,238	4,485,604	29,709,256	-	-	-	87,670,274
-	1,999,005	496,894	225,189	342,718	2,584,382	-	-	-	5,648,188
-	(333,212)	(65,942)	-	-	-	-	-	-	(399,154)
19	1,116,100	-	70,745	110,569	981,727	-	-	-	2,279,141
(i)	-	-	-	-	(791,629)	-	-	-	(791,629)
(ii) /19	-	-	-	-	2,221,168	-	-	-	2,221,168
416,116	48,334,100	5,152,805	3,081,172	4,938,891	34,704,904	-	-	-	96,627,988
-	35,458,400	3,855,949	8,522,142	13,309,103	103,092,178	537,596	271,938	-	165,047,306
3 - 5	15 - 80	5 - 15	10 - 80	15 - 120	10 - infinite	-	-	-	-

(i) In the 2024-25 financial year, Council incurred restoration costs totalling \$1,837,617 to return roads to their pre-disaster condition following weather events. This amount was recognised as asset additions. Of the total, \$791,629 was written off against accumulated depreciation as these costs did not increase the replacement cost but rather improved the asset condition. The remaining \$1,045,988 related to formation components, which have an indefinite useful life and no accumulated depreciation. Accordingly, these costs were capitalised as additions to the replacement cost, resulting in a corresponding increase in the asset's fair value.

(ii) As at 30 June 2025, a new weather event caused further damage to road assets, resulting in a total impairment of \$4,349,644. This amount was based on the draft estimate provided by the Queensland Reconstruction Authority and is consistent with the methodology applied in prior years. As the restoration works had not commenced by year-end, the impairment was recognised to reflect the reduced fair value of the affected assets. Of the total estimated impairment, \$2,128,476 was recognised against the replacement cost for road formation components, which have an indefinite useful life, while the remaining \$2,221,168 was recognised against accumulated depreciation for all other depreciable components, in line with prior year treatment.

Pormpuraaw Aboriginal Shire Council
Notes to the Financial Statements
For the year ended 30 June 2025

13 Property, plant and equipment (continued)

30 June 2024

Basis of measurement

Asset values

Opening gross value as at 1 July 2023

Additions

- Renewals

- Other additions

Disposals

Revaluation adjustment to asset revaluation surplus

Transfers from work in progress

Reclassification to operating expenses

Write off operating expenses capitalised

Closing gross value as at 30 June 2024

Accumulated depreciation and impairment

Opening balance as at 1 July 2023

Depreciation expense

Depreciation on disposals

Revaluation adjustment to asset revaluation surplus

Accumulated depreciation as at 30 June 2024

Carrying amount as at 30 June 2024

Range of estimated useful life in years

Note

Furniture & Fittings	Buildings	Plant & Equipment	Infrastructure assets - Water	Infrastructure assets - Sewerage	Infrastructure assets - Other	Land	Work in Progress	Total
Cost	Fair Value	Cost	Fair Value	Fair Value	Fair Value	Fair Value	Cost	
\$	\$	\$	\$	\$	\$	\$	\$	\$
416,116	74,967,312	8,196,419	10,462,620	16,403,430	105,333,624	421,926	739,160	216,940,607
-	233,209	-	-	-	1,612,123	-	-	1,845,332
-	12,753	951,449	153,910	-	3,312,253	-	884,756	5,315,122
-	(737,700)	(1,521,691)	-	-	-	-	-	(2,259,391)
-	3,684,544	-	469,772	726,672	22,971,230	69,074	-	27,921,291
-	-	-	250,595	108,389	169,623	-	(528,607)	-
-	-	-	-	-	-	-	(9,722)	(9,722)
-	-	-	-	-	-	-	(149,862)	(149,862)
416,116	78,160,117	7,626,177	11,336,897	17,238,491	133,398,853	491,000	935,725	249,603,376
416,116	41,997,700	5,732,963	2,462,291	3,972,331	29,997,162	-	-	84,578,563
-	1,923,858	435,620	203,263	322,990	3,163,432	-	-	6,049,163
-	(542,380)	(1,446,730)	-	-	-	-	-	(1,989,110)
-	2,173,029	-	119,683	190,283	(3,451,338)	-	-	(968,343)
416,116	45,552,207	4,721,853	2,785,238	4,485,604	29,709,256	-	-	87,670,274
-	32,607,910	2,904,324	8,551,658	12,752,887	103,689,597	491,000	935,725	161,933,102
3 - 5	15 - 80	5 - 15	10 - 80	15 - 120	10 - 1000	-	-	-

Pormpuraaw Aboriginal Shire Council
Notes to the Financial Statements
For the year ended 30 June 2025

13 Property, plant and equipment (Continued)

(a) Recognition

Each class of property, plant and equipment is stated at cost or fair value less, where applicable, any accumulated depreciation and accumulated impairment loss. Items of plant and equipment with a total value of less than \$5,000, and infrastructure assets and buildings with a total value of less than \$10,000 are treated as an expense in the year of acquisition. All other items of property, plant and equipment are capitalised.

Acquisition of assets

Acquisitions of assets are initially recorded at cost. Cost is determined as the fair value of the assets given as consideration plus costs incidental to the acquisition, including freight in, architect's fees and engineering design fees and all other establishment costs.

Capital and operating expenditure

Direct labour and materials and an appropriate proportion of overheads incurred in the acquisition or construction of assets are treated as capital expenditure. Assets under construction are not depreciated until they are completed and commissioned, at which time they are reclassified from work in progress to the appropriate property, plant and equipment class.

Routine operating maintenance, repair costs and minor renewals to maintain the operational capacity and useful life of the non-current asset is expensed as incurred, while expenditure that relates to replacement of a major component of an asset to maintain its service potential is capitalised.

Expenditure incurred in accordance with Disaster Recovery Funding Arrangements on road assets is analysed to determine whether the expenditure is capital in nature. The analysis of the expenditure requires Council engineers to review the nature and extent of expenditure on a given asset. For example, expenditure that patches a road is generally maintenance in nature, whereas a kerb to kerb rebuild is treated as capital. Material expenditure that extends the useful life or renews the service potential of the asset is capitalised.

Deed of Grant in Trust Land

The Council is located on land assigned to it under a Deed of Grant in Trust (DOGIT) under Section 34I of the Land Act 1994. It comprises an area of approximately 466,000 hectares.

The land is administered by the Department of Resources and the Council has restricted use of this land for the benefit of shire inhabitants. The DOGIT land has not been taken up in the Council's assets as it cannot be reliably measured.

(b) Measurement

Property, plant and equipment assets are initially recorded at cost. Subsequently, each class of property, plant and equipment is stated at cost or fair value less, where applicable, any accumulated depreciation and accumulated impairment loss.

Capital work in progress

The cost of property, plant and equipment being constructed by the Council includes the cost of purchased services, materials, direct labour and an appropriate proportion of labour overheads.

(c) Depreciation

Land is not depreciated as it has an unlimited useful life. Depreciation, where applicable, is calculated on a straight-line basis such that the cost of the asset less its residual value is recognised progressively over its estimated useful life to Council. Management believe that the straight-line basis appropriately reflects the pattern of consumption of all Council assets.

The condition assessments performed as part of the annual valuation process for assets measured at depreciated current replacement cost are used to estimate the useful lives of these assets at each reporting date. Details of the range of estimated useful lives for each class of asset are shown in the first table to this note on page 16.

Pormpuraaw Aboriginal Shire Council
Notes to the Financial Statements
For the year ended 30 June 2025

13 Property, plant and equipment (Continued)

(c) Depreciation (Continued)

Key judgments and estimates: Straight line depreciation is used as that is consistent with the even consumption of service potential of these assets over their useful life to the Council. Management reviews its estimate of the useful lives of depreciable assets at each reporting date, based on the expected utility of the assets. Uncertainties in these estimates relate to technical or physical obsolescence that may change the utility of infrastructure assets.
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(d) Impairment

An impairment loss is recognised as an expense in the Statement of Comprehensive Income, unless the asset is carried at a revalued amount. When the asset is measured at a revalued amount, the impairment loss is offset against the asset revaluation surplus of the relevant class to the extent available.

Where an impairment loss subsequently reverses, the carrying amount of the asset is increased to the revised estimate of its recoverable amount, but so that the increased carrying amount does not exceed the carrying amount that would have been determined had no impairment loss been recognised for the asset in prior years. A reversal of an impairment loss is recognised as income unless the asset is carried at a revalued amount, in which case the reversal of the impairment loss is treated as a revaluation surplus increase.

(e) Valuation

Key judgments and estimates: Some of the Council's assets are measured at fair value for financial reporting purposes. In estimating the fair value of an asset or a liability, the Council uses market-observable data to the extent it is available and other inputs as necessary.
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Council's valuation policies and procedures are set by the executive management team. They are reviewed annually taking into consideration an analysis of movements in fair value and other relevant information. Council's current policy for the valuation of property, plant and equipment (recurring fair value measurements) is set out in this note. Non-recurring fair value measurements are made at the point of reclassification by a registered valuer.

Pormpuraaw Aboriginal Shire Council
Notes to the Financial Statements
For the year ended 30 June 2025

14 Fair value measurements

Council compares the carrying amount of its property, plant and equipment on an annual basis to current fair value and makes adjustment where these are materially different. At least once every five years, Council performs a full comprehensive revaluation by engaging an external professionally qualified valuer.

In the intervening years, management engage independent, professionally qualified valuers to perform a desktop valuation. A desktop valuation involves management providing updated information to the valuer regarding additions, deletions and changes in assumptions such as useful life, residual value and condition rating. The valuer then determines suitable indices which are applied to each of these asset classes.

On revaluation, accumulated depreciation is restated proportionately with the change in the carrying amount of the asset and any change in the estimate of remaining useful life.

When an asset is disposed of, the amount reported in surplus in respect of that asset is retained in the asset revaluation surplus and not transferred to retained surplus.

(i) Recognised fair value measurements

In accordance with AASB 13 fair value measurements are categorised on the following basis:

- Fair value based on quoted prices (unadjusted) in active markets for identical assets or liabilities (Level 1)
- Fair value based on inputs that are directly or indirectly observable for the asset or liability (level 2)
- Fair value based on unobservable inputs for the asset and liability (level 3)

The fair values of the assets are determined using valuation techniques which maximise the use of observable data, where it is available, and minimise the use of entity specific estimates. If all significant inputs required to fair value an asset are observable, the asset is included in level 2. If one or more of the significant inputs is not based on observable market data, the asset is included in level 3. This is the case for Council buildings and infrastructure assets, which are of a specialist nature for which there is no active market for similar or identical assets. These assets are valued using a combination of observable and unobservable inputs.

Accordingly all Council assets included in property, plant and equipment classes shown at fair value are categorised as level 3, with the exception of the Cairns land and office space. There were no transfers between categories during the year (2024: Nil). Council's policy is to recognise transfers in and out of the fair value hierarchy as at the end of the reporting period.

Pormpuraaw Aboriginal Shire Council
Notes to the Financial Statements
For the year ended 30 June 2025

14 Fair value measurements (Continued)

(ii) Valuation techniques used to derive fair values for level 2 and level 3 valuations

Specific valuation techniques used to value Council assets comprise:

Asset class and fair value hierarchy	Valuation approach	Last comprehensive valuation date	Valuer engaged	Key assumptions and estimates (related data sources)	Index applied (change in index recognised this year)
Buildings (level 2 and 3)	Current replacement cost (CRC)	30-Jun-23	Australis Asset Advisory Group	The cost to replace the asset is calculated and then adjusted to take account of any obsolescence. Assets been componentised for which they consider the asset to meet the definition of "Complex asset". 'Complex assets' were disaggregated into the different parts with a different useful life and depreciated separately. The components were further split into the short-life and long-life parts. The value of each part was determined based on the inter-relationship between a range of factors which include set condition, legal and commercial obsolescence and the determination of key depreciation related assumptions such as residual value and useful life. Costs have been indexed to account for the location of the subject properties being away from the major supply centres or due to being in a different location to some of the other assets recently constructed.	1.52%-9.49%

Pormpuraaw Aboriginal Shire Council
Notes to the Financial Statements
For the year ended 30 June 2025

14 Fair value measurements (Continued)

Asset class and fair value hierarchy	Valuation approach	Last comprehensive valuation date	Valuer engaged	Key assumptions and estimates (related data sources)	Index applied (change in index recognised this year)
Infrastructure assets - other (level 3)	Current replacement cost (CRC)	30-Jun-24	Australis Asset Advisory Group	There is no market for Council's water and sewerage assets and other infrastructure assets (including roads) as these are held to provide essential services to the community. For the purpose of assessing the fair value for financial reporting purposes value has been determined primarily by using the current replacement cost methodology. Considerations in the calculations have been the type and the size of the individual infrastructure assets, construction materials used, level of finish, fixtures installed within, and the location of the assets. As the subject assets are located in a regional area, somewhat removed from the nearest provincial city of Cairns, and far removed from Queensland's capital city of Brisbane, a cost increase over and above that applicable to the nearest provincial city or in relation to a Brisbane Cost Index is necessary to account for the increase in replacement cost due to transportation of labour and materials from the nearest supply centre, and also the cost of specialised labour and contractors necessary for the construction work. In determining the most appropriate replacement cost of an asset, the nature of the asset, the nature of available comparative cost data and the purpose of the valuation has been taken into consideration along with the application of Greenfield unit rates and project cost assumptions. Replacement cost has been calculated with reference to unit rates by the valuers in consultation with Council. The rates have been developed from a combination of sources, cost guides, contractor rates, future works and regional information. Costs have been indexed to account for the location of the subject properties being away from the major supply centres or due to being in a different location to some of the other assets recently constructed.	3.04%
Infrastructure assets - water (level 3)	Current replacement cost (CRC)	30-Jun-23	Australis Asset Advisory Group	The water assets were segregated into active and passive assets; passive assets were not further componentised and consisted primarily of mains and pipes. Unit rates were applied based on similar recent project costs, unit rate databases, indices, Rawlinson's Construction rates and quotations. Costs have been indexed to account for the location of the subject properties being away from the major supply centres or due to being in a different location to some of the other assets recently constructed. The remaining useful life was used in the depreciation calculations are estimated using three different methods such as condition, known age and estimated age. The physical condition score combined with obsolescence factor to arrive an adopted remaining life.	2.35%

Pormpuraaw Aboriginal Shire Council
Notes to the Financial Statements
For the year ended 30 June 2025

14 Fair value measurements (Continued)

Asset class and fair value hierarchy	Valuation approach	Last comprehensive valuation date	Valuer engaged	Key assumptions and estimates (related data sources)	Index applied (change in index recognised this year)
Infrastructure assets - sewerage (level 3)	Current replacement cost (CRC)	30-Jun-23	Australis Asset Advisory Group	Reference asset replacement costs for the water and sewerage and other infrastructure assets have been compiled by reference to actual costs incurred for some of the subject assets, for similar asset improvements constructed within the North Queensland Region, and also supported by reference to available data prepared and provided by construction cost consultants and quantity surveyors. Costs have been indexed to account for the location of the subject properties being away from the major supply centres or due to being in a different location to some of the other assets recently constructed. The sewer assets were segregated into active and passive assets; passive assets were not further componentised and consisted primarily of mains and pipes. Unit rates were applied based on similar recent project costs, unit rate databases, indices, Rawlinson's Construction rates and quotations. Consistent with roads, it is assumed that environmental factors such as soil type, climate and topography are consistent across each segment and that a segment is designed and constructed to the same standard and uses a consistent amount of labour and materials. Where assets are located underground and physical inspection is not possible, the age, size and type of construction material, together with current and planned maintenance records are used to determine the fair value at reporting date	2.29%
Land (level 2)	Fair Value Index model	30-Jun-24	Australis Asset Advisory Group	Land was acquired in the year ended 30 June 2019 and fair values were determined by reference to the market value during the previous comprehensive valuation. A desktop valuation has been performed independently by Australis Asset Advisory Group, registered valuers for the years ended 30 June 2025 with an assessment performed to ensure that material changes in the condition of assets have been captured and recorded. Level 2 valuation inputs were used to value land. Sales prices of comparable land are adjusted for differences in key attributes such as property size, location, topography, and other inherent attributes.	9.49%

Finance lease assets (Level 3)

Finance leases are recognised at the present value of the expected future lease payments receivable (fair value). Council's current policy for the valuation of finance leases is set out in Note 16.

Pormpuraaw Aboriginal Shire Council
Notes to the financial statements
For the year ended 30 June 2025

15 Contract balances

	2025 \$	2024 \$
(a) Contract assets	<u>2,035,877</u>	<u>761,141</u>
(b) Contract liabilities		
Funds received upfront to construct or acquire Council controlled assets	22,734,264	11,388,918
Non-capital performance obligations not yet satisfied	<u>-</u>	<u>67,148</u>
	<u>22,734,264</u>	<u>11,456,066</u>
Current contract liabilities	<u>22,734,264</u>	<u>11,456,066</u>
	<u>22,734,264</u>	<u>11,456,066</u>
Revenue recognised that was included in the contract liability balance at the beginning of the prior year		
Funds to construct Council controlled assets	6,891,706	453,111
Non-capital performance obligations	<u>72,788</u>	<u>65,951</u>
	<u>6,964,494</u>	<u>519,062</u>

Satisfaction of contract liabilities

The contract liabilities that are in relation to capital grants relate to funding received prior to the work being performed since revenue is recognised as Council constructs the assets.

(c) Significant changes in contract balances

Significant movements in contract assets and contract liabilities that have occurred during the year were due to the change in the timing of the work performed and significant monies received in advance.

16 Leases

Council as a lessee

There are currently no existing leases in place.

Exception to lease accounting

Council has applied the exceptions to lease accounting for both short-term leases (i.e. leases with a term of less than or equal to 12 months) and leases of low-value assets. Council recognises the payments associated with these leases as an expense on a straight-line basis over the lease term.

Leases at significantly below market value - Concessionary / peppercorn leases

Council is the lessee of a number of Deed of Grant in Trust leases, for which no or little lease payments are made. These have been identified as peppercorn leases which are currently not recognised in Council's financial statements. Council does not intend to apply the fair value measurement requirements to these leases until such time as this requirement is mandated.

Council as a lessor

The lease income is recognised on a straight-line basis over the lease term.

Finance Lease:

Leases of property under which the Council as lessor transfers substantially all the risks and benefits incidental to the ownership of the asset, but not the legal ownership, are classified as finance leases.

Council has leased 138 dwellings and 1 lot as lessor to the Queensland Government for 40 years. The total lease payment per dwelling in the current year was \$4,172 (\$4,064 for 2023-24) and \$7,628 (\$7,431 for 2023-24) for the Pormpuraaw Women's Centre. These lease payments are required to be adjusted each year by the change in the Consumer Price Index (All Groups) for Brisbane. As the gross lease payments are insufficient to cover the fair value (current replacement cost) of the leased properties, there is no interest rate implicit in the leases and therefore no finance income will arise from the leases. Consequently, the leases are recognised at the present value of the expected future lease payments receivable (fair value).

Pormpuraaw Aboriginal Shire Council
Notes to the financial statements
For the year ended 30 June 2025

16 Leases (continued)

	2025	2024
	\$	\$
Current		
Finance leases	588,332	527,653
	<u>588,332</u>	<u>527,653</u>
Non-current		
Finance leases	14,191,844	12,124,158
	<u>14,191,844</u>	<u>12,124,158</u>

A reconciliation between the gross investment in the lease and the fair value of lease payments is as follows:

Gross minimum lease payments receivable:	17,018,954	15,482,358
Add: Estimated contingent rent	8,087,862	7,610,452
Less: Present value adjustment	(10,326,640)	(10,440,999)
Fair value of lease payments	<u>14,780,176</u>	<u>12,651,811</u>

The fair value of lease payments are receivable as follows:

Not later than one year	588,332	527,653
Between one and two years	577,502	519,920
Between two and three years	571,662	512,301
Between three and four years	565,880	504,793
Between four and five years	560,158	497,395
Later than five years	11,916,642	10,089,749
	<u>14,780,176</u>	<u>12,651,811</u>

Movements in finance leases were as follows:

Opening balance	12,651,811	13,384,983
Add: Initial recognition of new leases	1,342,377	-
Less: Lease receipts	(527,653)	(476,526)
Less: Lease receipts - pro-rata	(1,972)	-
Less: Lease receipts for backpay amount	-	(65,055)
Add/(Less): Gain/(Loss) on revaluation	1,315,613	(191,591)
Closing balance	<u>14,780,176</u>	<u>12,651,811</u>

The calculation of fair value has included an estimate of average annual CPI increases of 2.58% (2024: 2.67%) and a discount rate of 3.63% (2024: 4.20%).

Finance leases are to the State of Queensland, represented by the Department of Housing and Public Works. The likelihood of this counterparty not having capacity to meet its financial commitments is considered low.

Movements on revaluation of finance lease assets are recognised as other income/expenses.

Operating leases:

Where Council retains the risks and rewards relating to a lease, they are classified as operating leases. Rent from Council's commercial buildings and offices is recognised as income on a periodic straight line basis over the lease term.

	2025	2024
	\$	\$
Property income (excluding variable lease payments not dependent on an index or rate)	174,283	190,628
Rent - Commercial Property	203,719	206,210
Rent - Community Housing	231,905	134,781
Rent - Residential Property	1,147,424	654,352
Accommodation Revenue	<u>1,757,331</u>	<u>1,185,971</u>

There is nil unearned finance income, unguaranteed residual values accruing to the benefit of Council or accumulated allowance for uncollectible minimum lease payments receivable recognised as income applicable to the leases.

Pormpuraaw Aboriginal Shire Council
Notes to the financial statements
For the year ended 30 June 2025

17 Payables

Creditors are recognised upon receipt of the goods or services ordered and are measured at the agreed purchase/contract price net of applicable discounts other than contingent discounts. Amounts owing are unsecured and are generally settled on 30 day terms.

Salaries and wages

A liability for salaries and wages is recognised and measured as the amount unpaid at the reporting date at current pay rates in respect of employees' services up to that date. This liability represents an accrued expense and is reported as a payable.

	2025 \$	2024 \$
Current		
Creditors and accruals	2,277,675	2,449,825
Others	2,796	208,495
	<u>2,280,471</u>	<u>2,658,320</u>

18 Provisions

Annual leave

A liability for annual leave is recognised. As Council does not have an unconditional right to defer this liability beyond 12 months annual leave is classified as a current liability. This liability represents an accrued expense and is reported as a provision.

Long service leave

A liability for long service leave is measured as the present value of the estimated future cash outflows to be made in respect of services provided by employees up to the reporting date. The liability is calculated using current pay rates and projected future increases in those rates and includes related employee on-costs. The estimates are adjusted for the probability of the employee remaining in the Council's employment or other associated employment which would result in the Council being required to meet the liability. Adjustments are then made to allow for the proportion of the benefit earned to date, and the result is discounted to present value. The interest rates attaching to Commonwealth Government guaranteed securities at the reporting date are used to discount the estimated future cash outflows to their present value. This liability is reported as a provision.

Where employees have met the prerequisite length of service and council does not have an unconditional right to defer this liability beyond 12 months, long service leave is classified as a current provision. Otherwise it is classified as non-current.

Landfill restoration provision

A provision is made for the cost of rehabilitation of assets and other future restoration costs where it is probable Council will be liable, or required, to incur costs on the cessation of use of these facilities.

The provision represents the present value of the anticipated future costs associated with the closure of landfill sites in accordance with environmental licence conditions. The calculation of this provision requires assumptions such as application of environmental legislation, site closure dates, available technologies and engineering cost estimates. These uncertainties may result in future actual expenditure differing from amounts currently provided. Because of the long-term nature of the liability, the most significant uncertainty in estimating the provision is the costs that will be incurred. The provision recognised for landfill sites is reviewed at least annually and updated based on the facts and circumstances available at the time.

The total projected cost of \$192,571 is expected to be incurred between 2037 and 2067. The figure excludes rehabilitating landfill cells on existing sites that are yet to be constructed or used.

	Note	2025 \$	2024 \$
Current			
Annual leave		481,949	392,224
Long service leave		382,602	365,927
		<u>864,551</u>	<u>758,151</u>
Non-current			
Landfill restoration		192,571	151,000
Long service leave		67,070	38,488
		<u>259,641</u>	<u>189,488</u>
Landfill restoration			
Balance at beginning of financial year		151,000	177,702
Increase/(decrease) due to change in discount rate	8	41,571	(26,702)
Balance at end of financial year		<u>192,571</u>	<u>151,000</u>

Pormpuraaw Aboriginal Shire Council
Notes to the financial statements
For the year ended 30 June 2025

19 Asset revaluation surplus

The closing balance of the revaluation surplus comprises the following asset categories:

	2025 \$	2024 \$
Land	163,417	116,821
Furniture & Fittings	434,944	434,944
Buildings	45,436,221	44,642,485
Infrastructure assets - Other	84,533,203	85,809,248
Infrastructure assets - Water	2,244,752	2,049,080
Infrastructure assets - Sewerage	5,257,841	4,973,648
Plant & equipment	2,222,905	2,222,905
	<u>140,293,283</u>	<u>140,249,131</u>

20 Commitments for expenditure

Contractual commitments

Contractual commitments at end of financial year but not recognised in the financial statements are as follows:

IT management services	48,634	57,811
Subcontractor services	642,664	363,673
	<u>691,298</u>	<u>421,484</u>

Capital commitments

Commitments for the construction of the following assets contracted for at the reporting date but not recognised as liabilities:

Buildings	110,443	54,397
Motor vehicles and capital plant purchases	220,141	61,710
Airport upgrades	5,456,977	-
Bakery upgrades	-	204,380
Housing	-	8,295,793
	<u>5,787,561</u>	<u>8,616,280</u>

This expenditure is payable within one year.

21 Contingent liabilities

Details and estimates of maximum amounts of contingent liabilities are as follows:

Local government mutual

The Council is a member of the local government mutual liability self-insurance pool, LGM Queensland. In the event of the pool being wound up or it is unable to meet its debts as they fall due, the trust deed and rules provide that any accumulated deficit will be met by the individual pool members in the same proportion as their contribution is to the total pool contributions in respect to any year that a deficit arises.

As at 30 June 2025 the financial results reported an accumulated surplus and it is not anticipated any liability will arise.

Pormpuraaw Aboriginal Shire Council
Notes to the financial statements
For the year ended 30 June 2025

22 Superannuation

Council contributes to Brighter Super. Brighter Super is a Multiemployer Plan as defined in Australian Accounting Standard AASB 119 *Employee Benefits*. The scheme has a number of elements including defined benefits funds and an accumulated benefits fund. Council does not have any employees who are members of the defined benefits funds and so is not exposed to the obligations, assets or costs associated with these funds. Council has employees who are members of the accumulated benefits fund. The scheme is managed by the Brighter Super Trustee.

23 Trust Funds

Trust funds held for outside parties	360,871	29,467
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In accordance with the *Local Government Act 2009* and *Local Government Regulation 2012*, a separate trust bank account and separate accounting records are maintained for funds held of outside parties. The funds held in trust relate to building retention amounts and commercial lease bonds. The Council performs only a custodian role in respect of these monies and because the monies cannot be used for Council purposes, they are not brought to account in the financial statements since Council has no control over the assets.

24 Reconciliation of net result for the year to net cash inflow (outflow) from operating activities

	2025 \$	2024 \$
Net result	17,977,652	4,877,652
Non-cash items:		
Depreciation and amortisation	5,648,188	6,049,163
Landfill restoration revaluation	41,571	(26,702)
Loss on revaluation of finance leases	(1,315,613)	191,591
Impairment of non-current assets	-	-
Reclassification of WIP to operating expenses	-	9,723
	4,374,146	6,223,775
Investing and development activities (non-cash):		
Net (profit)/loss on disposal of non-current assets	4,307,282	156,801
Capital grants and contributions	(11,707,493)	(6,197,348)
	(7,400,211)	(6,040,547)
Changes in operating assets and liabilities:		
(Increase)/decrease in receivables	723,210	355,406
(Increase)/decrease in inventories	47,433	(27,569)
(Increase)/decrease in contract assets	129,625	(412,058)
Increase/(decrease) in other assets	11,997	191,684
Increase/(decrease) in payables	(377,848)	608,155
Increase/(decrease) in contract liabilities relating to operating activities	(143,435)	(12,107)
Increase/(decrease) in provisions	134,982	157,338
	525,964	860,849
Net cash inflow from operating activities	15,477,551	5,921,729

25 Events after the reporting period

There has not been any event that occurred after the end of the reporting period that has significantly affected, or may significantly affect, the current or future financial results of the Council.

Pormpuraaw Aboriginal Shire Council
Notes to the Financial Statements
For the year ended 30 June 2025

26 Transactions with related parties

(a) Transactions with key management personnel (KMP)

Key management personnel (KMP) are those persons having authority and responsibility for planning, directing and controlling the activities of the entity, directly or indirectly, including any director (whether executive or otherwise) of that entity.

KMP include the Mayor, Councillors, Council's Chief Executive Officer and executive management.

The compensation paid to KMP for 2024-25 comprises:

	2025 \$	2024 \$
Short-term employee benefits	1,350,650	1,004,690
Post-employment benefits	134,954	111,141
Long-term benefits	50,144	26,021
Termination benefits	151,677	8,906
Non-cash employment benefits	40,096	9,341
Total	1,727,521	1,160,099

Detailed remuneration disclosures are provided in the annual report.

(b) Transactions with other related parties

Other related parties include the close family members of KMP and any entities controlled or jointly controlled by KMP or their close family members. Close family members include a spouse, child and dependent of a KMP or their spouse.

Details of transactions between Council and other related parties are disclosed below:

Details of Transaction	Additional information	2025 \$	2024 \$
Sale of goods & services to related parties	26(b)(i)	33,952	29,057
Service levies to related parties	26(b)(i)	48,776	47,354
Contribution from entities controlled by KMP	26(b)(ii)	-	4,000
Employee expenses for close family members of key management personnel	26(b)(iii)	670,486	725,446
Non-cash employment benefits for close family members of key management personnel	26(b)(iv)	80,821	10,170
Subsidised housing benefit for a close family member	26(b)(v)	12,358	-
Rental income charged to a close family member	26(b)(v)	4,364	-

(i) Sales income and service levies charged to entities controlled by key management personnel and related parties were on an arm's length basis in accordance with the lease agreement, the terms of the sale or the Schedule of Fees & Charges.

(ii) Contributions received in 2023-24 include amounts from 'Ngokal Weendi Aboriginal Corporation' where a KMP acts as the secretary and 'Black Star Radio' where a KMP was a director.

(iii) All close family members of key management personnel were employed through an arm's length process. They are paid in accordance with the Award for the job they perform.

(iv) Housing is provided as a non-cash employment benefit for most externally recruited positions. The non-cash benefit forms a part of an individual's employment contract with Council.

(v) Rental income charged to a close family member of the Mayor during the year was provided at a discounted rate, which is not at an arms length transaction. Of the total rental value, \$12,358 was subsidised by Council in accordance with Resolution 2024/10/12. The Mayor declared his conflict of interest in this matter and did not participate in any decisions related to this transaction.

Council employs 75 staff (68 for 2023-24) of which only 9 (12 for 2023-24) are close family members of key management personnel.

Pormpuraaw Aboriginal Shire Council
Notes to the Financial Statements
For the year ended 30 June 2025

26 Transactions with related parties (continued)

(c) Outstanding balances

The following balances are outstanding at the end of the reporting period in relation to transactions with related parties:

Year ended 30 June 2025

There are no material outstanding balances at 30 June 2025 in relation to transactions with related parties.

Year ended 30 June 2024

There are no material outstanding balances at 30 June 2024 in relation to transactions with related parties.

(d) Loans and guarantees to/from related parties

Council does not make loans to or receive loans from related parties. No guarantees have been provided.

(e) Commitments to/from other related parties

Council does not have any commitments to/from related parties.

(f) Transactions with related parties that have not been disclosed

The majority of the entities and people that are related parties of Council live and operate within the Pormpuraaw community. Therefore, on a regular basis ordinary citizen transactions occur between Council and its related parties. The payment by community residents of utility charges, fees and charges and rental charges are considered to be an ordinary citizen transaction.

Council has not included these types of transaction in its disclosure as they are made on the same terms and conditions available to the general public.

Pormpuraaw Aboriginal Shire Council
Notes to the Financial Statements
For the year ended 30 June 2025

27 Financial instruments and financial risk management

(a) Financial assets and financial liabilities

Pormpuraaw Aboriginal Shire Council has categorised and measured the financial assets and financial liabilities held at balance date as follows:

Cash and cash equivalents (Note 10)
Receivables - measured at amortised cost (Note 11)
Lease receivables (Note 16)
Payables - measured at amortised cost (Note 17)

Pormpuraaw Aboriginal Shire Council has exposure to the following risks arising from financial instruments:

- credit risk
- liquidity risk
- market risk

Risk management framework

Pormpuraaw Aboriginal Shire Council is responsible for the establishment and oversight of the risk management framework, together with developing and monitoring risk management policies.

Council's management approves policies for overall risk management, as well as specifically for managing credit, liquidity and market risk.

The Council's risk management policies are established to identify and analyse the risks faced, to set appropriate limits and controls and to monitor these risks and adherence against limits. The Council aims to manage volatility to minimise potential adverse effects on the financial performance of the Council.

The Council's audit committee oversees how management monitors compliance with the Council's risk management policies and procedures, and reviews the adequacy of the risk managements framework in relation to the risks faced by the Council. The Council's audit committee is assisted in its oversight role by internal audit. Internal audit undertakes both regular and ad hoc reviews of risk management controls and procedures, the results of which are reported to the Audit Committee.

Pormpuraaw Aboriginal Shire Council does not enter into derivatives.

Credit risk

Credit risk is the risk of financial loss if a counterparty to a financial instrument fails to meet its contractual obligations. These obligations arise principally from the Council's investments and receivables from customers.

Exposure to credit risk is managed through regular analysis of credit counterparty ability to meet payment obligations. The carrying amount of financial assets represents the maximum credit exposure.

Investments in financial instruments are required to be made with Queensland Treasury Corporation (QTC) or similar state / commonwealth bodies or financial institutions in Australia, in line with the requirements of the *Statutory Bodies Financial Arrangements Act 1982*.

No collateral is held as security relating to the financial assets held by Pormpuraaw Aboriginal Shire Council.

The carrying amounts of financial assets at the end of the reporting period represent the maximum exposure to credit risk for the Council.

Pormpuraaw Aboriginal Shire Council
Notes to the Financial Statements
For the year ended 30 June 2025

27 Financial instruments and financial risk management (Continued)

Liquidity risk

Liquidity risk is the risk that the Council will encounter difficulty in meeting the obligations associated with its financial liabilities that are settled by delivering cash or another financial asset.

The Council's approach to managing liquidity is to ensure, as far as possible, that it will have sufficient liquidity to meet its liabilities when they are due, under both normal and stressed conditions, without incurring unacceptable losses or risking damage to the Council's reputation.

Exposure to liquidity risk

Council is exposed to liquidity risk through its normal course of business.

The Council manages its exposure to liquidity risk by maintaining sufficient cash deposits and undrawn facilities, both short and long term, to cater for unexpected volatility in cash flows. These facilities are disclosed in Note 10.

The following table sets out the liquidity risk in relation to financial liabilities held by the Council. It represents the remaining contractual cashflows of financial liabilities at the end of the reporting period, excluding the impact of netting agreements:

	0 to 1 year	1 to 5 years	Over 5 years	Total contractual cash flows	Carrying amount
	\$	\$	\$	\$	\$
2025					
Payables	2,277,675	-	-	2,277,675	2,277,675
	2,277,675	-	-	2,277,675	2,277,675
2024					
Payables	2,449,825	-	-	2,449,825	2,449,825
	2,449,825	-	-	2,449,825	2,449,825

The outflows in the above table are not expected to occur significantly earlier or for significantly different amounts than indicated in the table.

Market risk

Market risk is the risk that changes in market indices, such as interest rates, will affect the Council's income or the value of its holdings of financial instruments.

Interest rate risk

Pormpuraaw Aboriginal Shire Council is exposed to interest rate risk through investments with QTC.

Council has access to a mix of variable and fixed rate funding options through QTC so that interest rate risk exposure can be minimised.

Sensitivity

Sensitivity to interest rate movements is shown for variable financial assets and liabilities based on the carrying amount at reporting date.

The Council does not account for any fixed-rate financial assets or financial liabilities at Fair Value through Profit or Loss, therefore a change in interest rates at the reporting date would not affect profit or loss.

The following interest rate sensitivity analysis depicts what effect a reasonably possible change in interest rates (assumed to be 1%) would have on the profit and equity, based on the carrying values at the end of the reporting period. The calculation assumes that the change in interest rates would be held constant over the period.

	Net carrying amount	Effect on Net Result		Effect on Equity	
	\$	1% increase	1% decrease	1% increase	1% decrease
	\$	\$	\$	\$	\$
2025					
Deposits at call	70,879,592	708,796	(708,796)	708,796	(708,796)
Total	70,879,592	708,796	(708,796)	708,796	(708,796)
2024					
Deposits at call	64,567,079	645,671	(645,671)	645,671	(645,671)
Total	64,567,079	645,671	(645,671)	645,671	(645,671)

(b) Fair value

The fair value of receivables and payables is assumed to approximate the value of the original transaction, less any allowance for impairment.

Pormpuraaw Aboriginal Shire Council
Notes to the Financial Statements
For the year ended 30 June 2025

28 Tied Grants by Project

	Balance 01/07/2024 \$	Revenue \$	Council Contribution \$	Expense \$	Balance 30/06/2025 \$
Commonwealth Government Grants					
Commonwealth Government Allocation					
Financial Assistance Grant	-	7,689,814	-	(7,689,814)	-
Total	-	7,689,814	-	(7,689,814)	-
Department of Infrastructure, Transport, Regional Development, Communications and The Arts					
Roads to Recovery	-	348,000	-	(321,920)	26,080
Local Roads & Community Infrastructure Program - Phase 3	(103,336)	103,336	-	-	-
Local Roads & Community Infrastructure Program - Phase 4	-	233,632	370	(343,905)	(109,902)
Total	(103,336)	684,968	370	(665,825)	(83,823)
Department of Health, Disability and Ageing					
CHSP Home Support Programme (HACC)	17,658	428,696	28,311	(418,614)	56,051
Support at Home & New Aged Care Act Transition Funding	-	10,000	-	-	10,000
Indigenous Employment Initiative (IEI) - Aged Care	713,794	557,221	-	(616,866)	654,149
Total	731,452	995,917	28,311	(1,035,480)	720,200
Department of Climate Change, Energy, the Environment and Water					
Indigenous Protected Areas (IPA) Program	-	329,128	-	(7,412)	321,716
Total	-	329,128	-	(7,412)	321,716
Services Australia					
Centrelink Agent	-	43,275	11,249	(54,524)	-
Total	-	43,275	11,249	(54,524)	-
Total - Commonwealth Govt Grants	628,116	9,743,102	39,930	(9,453,055)	958,093
State Government Grants					
Department of Environment, Tourism, Science and Innovation					
QIL&S Ranger Program	49,333	797,590	-	(728,366)	118,557
Total	49,333	797,590	-	(728,366)	118,557
Queensland Police Service					
State Emergency Services	-	14,011	-	(14,011)	-
Total	-	14,011	-	(14,011)	-
Department of Justice					
Community Justice Group	108,274	267,464	-	(250,677)	125,061
Total	108,274	267,464	-	(250,677)	125,061
State Library of Queensland					
Indigenous Libraries	-	23,000	16,527	(36,054)	3,473
First Five Forever Program	-	3,000	-	(1,003)	1,997
Total	-	26,000	16,527	(37,058)	5,470

Pormpuraaw Aboriginal Shire Council
Notes to the Financial Statements
For the year ended 30 June 2025

28 Tied Grants by Project (continued)

	Balance 01/07/2024	Revenue	Council Contribution	Expense	Balance 30/06/2025
	\$	\$	\$	\$	\$
Department of Transport and Main Roads					
<i>ATSI TIDS Projects</i>	-	595,928	-	(595,928)	-
Total	-	595,928	-	(595,928)	-
Queensland Health					
<i>ATSI Public Health Program</i>	-	206,096	-	(206,096)	-
Total	-	206,096	-	206,096	-
Health and Wellbeing Queensland					
<i>Discrete Communities Planning Funding</i>	-	75,315	-	(24,445)	50,870
Total	-	75,315	-	(24,445)	50,870
Department of Agriculture, Fisheries & Forestry					
<i>Coastal Clean Up</i>	42,298	-	-	(42,298)	-
Total	42,298	-	-	(42,298)	-
Department of Trade, Employment and Training					
<i>First Start Program</i>	-	45,000	-	(45,000)	-
Total	-	45,000	-	(45,000)	-
Queensland Reconstruction Authority					
<i>DRFA 2023 Restoration - Kowanyama Rd</i>	(222,539)	1,014,168	-	(791,629)	-
<i>DRFA 2023 Restoration - BAAS Yard Rd</i>	50,983	80,859	-	(131,842)	-
<i>DRFA 2023 Restoration - Northern Rd</i>	533,775	367,771	-	(901,546)	-
<i>DRFA 2023 Restoration - Pormpuraaw Rd</i>	94,510	-	(88,870)	(5,640)	-
<i>DRFA - CAT B & D Betterment Program</i>	124,954	18,466	88,870	(232,290)	-
<i>Qld Resilience & Risk Reduction Fund</i>	-	61,928	-	(174,882)	(112,954)
<i>DRF Aerodrome Upgrade</i>	4,475,212	-	-	(1,833)	4,473,379
<i>DRFA 2025 Emergent Works</i>	-	-	-	(34,978)	(34,978)
<i>Get Ready Qld</i>	(1,356)	6,780	-	(6,780)	(1,356)
Total	5,055,539	1,549,972	-	(2,281,419)	4,324,092
Department of Women, Aboriginal and Torres Strait Islander Partnerships and Multiculturalism					
<i>Splash park</i>	(87,500)	350,000	-	(350,000)	(87,500)
<i>Qld Community Support Scheme</i>	-	60,571	-	(60,571)	-
<i>Community Transport</i>	-	40,379	15,733	(56,112)	-
<i>Service Enhancement Plan</i>	(45,000)	25,000	-	-	(20,000)
<i>Don't Buy Sly Grog Initiative</i>	(7,750)	60,000	-	(45,006)	7,244
Total	(140,250)	535,950	15,733	(511,689)	(100,256)
Department of Housing and Public Works					
<i>Forward Remote Capital Program - 7 Social Houses</i>	3,053,866	-	-	(3,213,257)	(159,390)
<i>Remote Capital Program - 3 Social Houses</i>	1,405,409	-	-	(1,389,049)	16,359
<i>Remote Capital Funding Schedule 4</i>	-	900,000	-	-	900,000
<i>Remote Capital Funding Schedule 5</i>	-	1,350,000	-	-	1,350,000
Total	4,459,275	2,250,000	-	(4,602,306)	2,106,969
Department of Sport, Racing and Olympic and Paralympic Games					
<i>Deadly Active Sport & Recreation Program</i>	-	63,000	-	(63,000)	-
Total	-	63,000	-	(63,000)	-
Department of State Development, Infrastructure and Planning					
<i>Residential Activation Fund</i>	-	14,821,108	-	-	14,821,108
Total	-	14,821,108	-	-	14,821,108
Department of Local Government, Water and Volunteers					
<i>Indigenous Council Funding</i>	-	2,649,230	-	(2,649,230)	-
<i>LGGSP - New Staff Duplex Complex</i>	392,110	-	914,647	(2,255,727)	(948,970)
<i>Works for Queensland 2021-2024</i>	800,000	640,000	191,823	(1,791,823)	(160,000)
<i>Works for Queensland 2024-2027</i>	-	1,200,000	-	(54,496)	1,145,504
<i>ICCIP</i>	458,099	-	-	(614,741)	(156,643)
Total	1,650,209	4,489,230	1,106,469	(7,366,016)	(120,108)
Total - State Govt Grants	11,224,677	25,736,664	1,138,729	(16,768,310)	21,331,760

Pormpuraaw Aboriginal Shire Council
Notes to the Financial Statements
For the year ended 30 June 2025

28 Tied Grants by Project (continued)

	Balance 01/07/2024 \$	Revenue \$	Council Contribution \$	Expense \$	Balance 30/06/2025 \$
Other Grant Providers					
Local Government Association of Queensland - LGAQ					
<i>Rapid Low Earth Orbit (LEO) Program</i>	(17,383)	45,000	-	(27,617)	-
Total	(17,383)	45,000	-	(27,617)	-
Cape York Natural Resource Management					
<i>Nest to Ocean R8 (Turtle Program) CY411</i>	-	-	-	(20,000)	(20,000)
<i>Nest to Ocean (Turtle Program) CY397 R8</i>	5,395	11,500	-	(16,895)	-
Total	5,395	11,500	-	(36,895)	(20,000)
Total Other Grant Providers	(11,988)	56,500	-	(64,512)	(20,000)
Total Grants	11,840,805	35,536,267	1,178,659	(26,285,877)	22,269,854
Add back negative (unclaimed) grant balances	484,864				1,811,693
Unspent grant revenue	12,325,669				24,081,547
Revenue included above					
Contributions		18,818			
Movement due to contract balances		(9,996,613)			
Donated assets		-			
Revenue as per Note 4		25,558,472			

**Pormpuraaw Aboriginal Shire Council
Notes to the Financial Statements
For the year ended 30 June 2025**

**Management Certificate
For the year ended 30 June 2025**

These general purpose financial statements have been prepared pursuant to sections 176 and 177 of the *Local Government Regulation 2012* (the Regulation) and other prescribed requirements.

In accordance with section 212(5) of the Regulation we certify that:

- (i) the prescribed requirements of the *Local Government Act 2009* and *Local Government Regulation 2012* for the establishment and keeping of accounts have been complied with in all material respects; and
- (ii) the general purpose financial statements, present a true and fair view, in accordance with Australian Accounting Standards, of the Council's transactions for the financial year and financial position at the end of the year.



Mayor
Ralph Kendall Jnr

Date: 2 / 9 / 25



Chief Executive Officer
Janelle Menzies

Date: 02/09/2025

INDEPENDENT AUDITOR'S REPORT

To the councillors of Pormpuraaw Aboriginal Shire Council.

Report on the audit of the financial report

Opinion

I have audited the financial report of Pormpuraaw Aboriginal Shire Council.

The financial report comprises the statement of financial position as at 30 June 2025, the statement of comprehensive income, statement of changes in equity and statement of cash flows for the year then ended, notes to the financial statements including material accounting policy information and the certificate given by the Mayor and Chief Executive Officer.

In my opinion, the financial report:

- a) gives a true and fair view of the council's financial position as at 30 June 2025, and of its financial performance for the year then ended; and
- b) complies with the *Local Government Act 2009*, the Local Government Regulation 2012 and Australian Accounting Standards.

Basis for opinion

I conducted my audit in accordance with the *Auditor-General Auditing Standards*, which incorporate the Australian Auditing Standards. My responsibilities under those standards are further described in the **Auditor's responsibilities for the audit of the financial report** section of my report.

I am independent of the council in accordance with the ethical requirements of the Accounting Professional and Ethical Standards Board's APES 110 *Code of Ethics for Professional Accountants (including Independence Standards)* (the Code) that are relevant to my audit of the financial report in Australia. I have also fulfilled my other ethical responsibilities in accordance with the Code and the *Auditor-General Auditing Standards*.

I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my opinion.

Other information

The councillors are responsible for the other information.

The other information comprises the information included in the entity's annual report for the year ended 30 June 2025, but does not include the financial report and our auditor's report thereon.

At the date of this auditor's report, the available other information in Pormpuraaw Aboriginal Shire Council's annual report for the year ended 30 June 2025 was the current year financial sustainability statement, unaudited current year financial sustainability statement - contextual ratios and unaudited long-term financial sustainability statement.

My opinion on the financial report does not cover the other information and accordingly I do not express any form of assurance conclusion thereon. However, as required by the Local Government Regulation 2012, I have formed a separate opinion on the current year financial sustainability statement.

In connection with my audit of the financial report, my responsibility is to read the other information and, in doing so, consider whether the other information is materially inconsistent with the financial report and my knowledge obtained in the audit or otherwise appears to be materially misstated.

If, based on the work I have performed, I conclude that there is a material misstatement of this information, I am required to report that fact. I have nothing to report in this regard.

Responsibilities of the councillors for the financial report

The councillors are responsible for the preparation of the financial report that gives a true and fair view in accordance with the *Local Government Act 2009*, the Local Government Regulation 2012 and Australian Accounting Standards, and for such internal control as the councillors determine is necessary to enable the preparation of the financial report that is free from material misstatement, whether due to fraud or error.

The councillors are also responsible for assessing the council's ability to continue as a going concern, disclosing, as applicable, matters relating to going concern and using the going concern basis of accounting unless it is intended to abolish the council or to otherwise cease operations of the council.

Auditor's responsibilities for the audit of the financial report

My objectives are to obtain reasonable assurance about whether the financial report as a whole is free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes my opinion. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with the Australian Auditing Standards will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of this financial report.

A further description of my responsibilities for the audit of the financial report is located at the Auditing and Assurance Standards Board website at:

https://www.auasb.gov.au/auditors_responsibilities/ar4.pdf

This description forms part of my auditor's report.

Report on other legal and regulatory requirements

In accordance with s. 40 of the *Auditor-General Act 2009*, for the year ended 30 June 2025:

- a) I received all the information and explanations I required
- b) I consider that, the prescribed requirements in relation to the establishment and keeping of accounts were complied with in all material respects.



Prescribed requirements scope

The prescribed requirements for the establishment and keeping of accounts are contained in the *Local Government Act 2009*, and the Local Government Regulation 2012. The applicable requirements include those for keeping financial records that correctly record and explain the council's transactions and account balances to enable the preparation of a true and fair financial report.

A handwritten signature in blue ink, appearing to read 'Sri Narasimhan'.

Sri Narasimhan
as delegate of the Auditor-General

4 September 2025

Queensland Audit Office
Brisbane

Pormpuraaw Aboriginal Shire Council
Financial Statements
For the year ended 30 June 2025

Measures of Financial Sustainability

- 1 Current Year Financial Sustainability Statement
- 2 Current Year Certificate of Accuracy
- 3 Independent Auditors Report (Current Year Financial Sustainability Statement)
- 4 Current Year contextual Financial Sustainability Statement
- 5 Current Year Certificate of Accuracy
- 6 Unaudited Long Term Financial Sustainability Statement
- 7 Long Term Certificate of Accuracy

Pormpuraaw Aboriginal Shire Council
Current-year Financial Sustainability Statement
For the year ended 30 June 2025

Type	Measure	Target (Tier 8)	Actual Current Year	5-Year Average	Narrative
Audited ratios					
Liquidity	Unrestricted Cash Expense Cover Ratio	Greater than 4 months	60 months	NA	Council has achieved a very strong liquidity position and, after recent years of good financial management, is well positioned to meet both the short and long term needs of the community. This ratio has also been impacted by the early receipt of Financial Assistance Grants allocation for 2025-26 financial year.
Operating Performance	Operating Surplus Ratio	N/A	36.15%	10.24%	Council achieved a strong operating result for the current year, contributing to a higher operating surplus ratio. This was further enhanced by the receipt of Financial Assistance Grants for both the 2024-25 and 2025-26 financial years during the current year. Refer to Note 4(i) for further details.
	Operating Cash Ratio	Greater than 0%	55.45%	40.39%	The current year ratio has been impacted by the early receipt and recognition of the 2025-26 Financial Assistance Grants in June 2025. Despite this timing impact, Council has achieved a strong operating cash ratio for both the current year and the five-year average
Asset Management	Asset Sustainability Ratio	Greater than 90%	39.17%	41.00%	The asset sustainability ratio has remained consistent in recent years, primarily driven by the level of funding available to Council. This ratio is also influenced by weather events affecting the community, with recovery funding often provided to assist with repairs and restoration following weather-related damage. Council is currently reviewing and enhancing its asset management plan, with a focus on prioritising renewal expenditure to maintain asset condition over the long term.
	Asset Consumption Ratio	Greater than 60%	63.79%	62.75%	The target has been achieved for both the current year end five year average. Council manages the consumption rate of assets appropriately.

The current year financial sustainability statement is prepared in accordance with the requirements of the *Local Government Regulation 2012* and the *Financial Management (Sustainability) Guideline 2024*. The amounts used to calculate the five reported measures are prepared on an accrual basis and are drawn from the council's audited general purpose financial statements for the year ended 30 June 2025.

**Pormpuraaw Aboriginal Shire Council
Current Year Certificate of Accuracy
For the year ended 30 June 2025**

**Certificate of Accuracy
For the year ended 30 June 2025**

This current-year financial sustainability statement has been prepared pursuant to Section 178 of the *Local Government Regulation 2012* (the Regulation).

In accordance with Section 212(5) of the Regulation we certify that this current-year financial sustainability statement has been accurately calculated.



Mayor
Ralph Kendall Jnr

Date: 2, 9, 25



Chief Executive Officer
Janelle Menzies

Date: 02/09/2025

INDEPENDENT AUDITOR'S REPORT

To the Councillors of Pormpuraaw Aboriginal Shire Council

Report on the Current-Year Financial Sustainability Statement

Opinion

I have audited the accompanying current year financial sustainability statement of Pormpuraaw Aboriginal Shire Council for the year ended 30 June 2025, comprising the statement, explanatory notes, and the certificate of accuracy given by the Mayor and the Chief Executive Officer.

In accordance with s.212 of the Local Government Regulation 2012, in my opinion, in all material respects, the current year financial sustainability statement of Pormpuraaw Aboriginal Shire Council for the year ended 30 June 2025 has been accurately calculated.

Basis of opinion

I conducted my audit in accordance with the *Auditor-General Auditing Standards*, which incorporate the Australian Auditing Standards. My responsibilities under those standards are further described in the *Auditor's responsibilities for the audit of the current year financial sustainability statement* section of my report.

I am independent of the council in accordance with the ethical requirements of the Accounting Professional and Ethical Standards Board APES 110 *Code of Ethics for Professional Accountants (including Independence Standards)* (the Code) that are relevant to my audit of the statement in Australia. I have also fulfilled my other ethical responsibilities in accordance with the Code and the *Auditor-General Auditing Standards*.

I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my opinion.

Emphasis of matter – basis of accounting

I draw attention to Note 1 which describes the basis of accounting. The current year financial sustainability statement has been prepared in accordance with the Financial Management (Sustainability) Guideline 2024 for the purpose of fulfilling the council's reporting responsibilities under the Local Government Regulation 2012. As a result, the statement may not be suitable for another purpose. My opinion is not modified in respect of this matter.

Other Information

The councillors are responsible for the other information.

The other information comprises the information included in the entity's annual report for the year ended 30 June 2025, but does not include the financial sustainability statement and our auditor's report thereon.

At the date of this auditor's report, the available other information in Pormpuraaw Aboriginal Shire Council's annual report for the year ended 30 June 2025 was the general-purpose financial statements, unaudited current-year financial sustainability statement - contextual ratios, and the unaudited long-term financial sustainability statement.

My opinion on the current year financial sustainability statement does not cover the other information and accordingly I do not express any form of assurance conclusion thereon. However, as required by the Local Government Regulation 2012, I have formed a separate opinion on the general-purpose financial report.

In connection with my audit of the financial sustainability statement, my responsibility is to read the other information and, in doing so, consider whether the other information is materially inconsistent with the financial sustainability statement and my knowledge obtained in the audit or otherwise appears to be materially misstated.

If, based on the work I have performed, I conclude that there is a material misstatement of this information, I am required to report that fact. I have nothing to report in this regard.

Responsibilities of the councillors for the current year financial sustainability statement

The councillors are responsible for the preparation and fair presentation of the current year financial sustainability statement in accordance with the Local Government Regulation 2012. The councillors responsibility also includes such internal control as the councillors determine is necessary to enable the preparation and fair presentation of the statement that is accurately calculated and is free from material misstatement, whether due to fraud or error.

Auditor's responsibilities for the audit of the current year financial sustainability statement

My objectives are to obtain reasonable assurance about whether the current year financial sustainability statement as a whole is free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes my opinion. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with the Australian Auditing Standards will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of this statement.

My responsibility does not extend to forming an opinion on the appropriateness or relevance of the reported ratios, nor on the council's future sustainability.

As part of an audit in accordance with the Australian Auditing Standards, I exercise professional judgement and maintain professional scepticism throughout the audit. I also:

- Identify and assess the risks of material misstatement of the statement, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for my opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the council's internal control.
- Evaluate the appropriateness of material accounting policy information used and the reasonableness of accounting estimates and related disclosures made by the council.



I communicate with the council regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that I identify during my audit.

A handwritten signature in blue ink, appearing to read 'Sri Narasimhan', with a horizontal line extending to the right.

Sri Narasimhan
as delegate of the Auditor-General

4 September 2025

Queensland Audit Office
Brisbane

Pormpuraaw Aboriginal Shire Council
 Unaudited Current-year Financial Sustainability Statement - Contextual Ratios
 For the year ended 30 June 2025

Type	Measure	Target (Tier 8)	Actual Current Year	5-Year Average	Narrative
Contextual ratios (unaudited)					
Financial Capacity	Council-Controlled Revenue	N/A	3.48%	3.47%	Council is unable to generate revenue through rates as valuations are not issued for rateable land in Indigenous local government areas.
	Population Growth	N/A	-0.63%	-3.12%	N/A

The current year financial sustainability statement - Contextual Ratios is prepared in accordance with the requirements of the *Local Government Regulation 2012* and the *Financial Management (Sustainability) Guideline 2024*. The amounts used to calculate the three reported measures are prepared on an accrual basis and are drawn from the council's audited general purpose financial statements for the year ended 30 June 2025.

Pormpuraaw Aboriginal Shire Council
Unaudited Current Year Certificate of Accuracy - Contextual Ratios
For the year ended 30 June 2025

Certificate of Accuracy
For the year ended 30 June 2025

This current-year financial sustainability statement has been prepared pursuant to Section 178 of the *Local Government Regulation 2012* (the Regulation).

In accordance with Section 212(5) of the Regulation we certify that this current-year financial sustainability statement has been accurately calculated.



Mayor
Ralph Kendall Jnr
Date: 21/9/25



Chief Executive Officer
Janelle Menzies
Date: 02/09/2025

Pormpuraaw Aboriginal Shire Council
Unaudited Long-Term Financial Sustainability Statement
Prepared as at 30 June 2025

Type	Measure	Target (Tier 8)	Actuals as at 30 June 2025	30 June 2025	30 June 2026	30 June 2027	30 June 2028	30 June 2029	30 June 2030	30 June 2031	30 June 2032	30 June 2033	30 June 2034	30 June 2035
Financial Capacity	Council-Controlled Revenue	N/A	3.48%	4%	4%	4%	4%	4%	4%	4%	4%	4%	4%	4%
	Population Growth	N/A	-0.63%	1%	1%	1%	1%	1%	1%	1%	1%	1%	1%	1%
Asset Management	Asset Renewal Funding Ratio	N/A	N/A for long-term sustainability statement											
Operating Performance	Operating Surplus Ratio	N/A	36.15%	-5%	-6%	-9%	-9%	-10%	-9%	-8%	-7%	-6%	-5%	-5%
	Operating Cash Ratio	Greater than 0%	55.45%	19%	18%	19%	19%	19%	20%	20%	21%	22%	22%	22%
Liquidity	Unrestricted Cash Expense Cover Ratio	Greater than 4 months	N/A for long-term sustainability statement											
Asset Management	Asset Sustainability Ratio	Greater than 90%	39.17%	95.0%	68.0%	56.0%	36.0%	36.0%	36.0%	36.0%	36.0%	36.0%	36.0%	36.0%
	Asset Consumption Ratio	Greater than 60%	63.79%	60.0%	60.0%	59.0%	57.0%	54.0%	54.0%	52.0%	50.0%	48.0%	46.0%	44.0%

Council measures revenue and expenditure trends over time as a guide to future requirements and to make decisions about the efficient allocation of resources to ensure the most effective provision of services. Council ensures that its financial management strategy is prudent and that its long-term financial forecast shows a sound financial position whilst also being able to meet the community's current and future needs.

**Pompuraaw Aboriginal Shire Council
Long Term Certificate of Accuracy
For the year ended 30 June 2025**

Certificate of Accuracy
For the long-term financial sustainability statement prepared as at 30 June 2025

This long-term financial sustainability statement has been prepared pursuant to Section 178 of the Local Government Regulation 2012 (the Regulation).

In accordance with Section 212(5) of the Regulation we certify that this long-term financial sustainability statement has been accurately calculated.



Mayor
Ralph Kendall Jnr
Date: 2, 9, 25



Chief Executive Officer
Janelle Menzies
Date: 02/09/2025

PORMPURA AW



**ABORIGINAL
SHIRE COUNCIL**

PORMPURA AW

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CAIRNS

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